Some Reflections on Financial Stability

by C.A.E. Goodhart Financial Markets Group London School of Economics There is a contrast between the successful progress of macro-monetary policy over the last

15 years and the continued uncertainties over the management of financial stability.

Macro-Monetary-Policy

<u>One Instrument</u> aimed at <u>One Target</u> Short-term interest rate Price Stability/Inflation Target

<u>Via</u>: Operationally independent Central Banks basing interest rate changes on forecasts of economic developments.

Common ground of Academics and C.B. practitioners (Svensson, Woodford) (Bernanke, Issing, King)

Successful outcomes







Financial Stability

Cannot be readily measured, modelled or forecast.

No straightforward ex ante instrument, mostly ex post, reactive; liquidity provision (ex ante set by macro-monetary concerns) and crisis management.

Such mechanisms as can be adopted, such as Capital Adequacy Requirements, need to be set internationally because of ease of disintermediation in a global financial system. Can national discretion (e.g. Pillar 2 of Basel II) be used?

No consensus either among, or between, academics and practitioners on role of, or in some cases even need for, official regulation in general, or CARs and Basel II in particular.

What does exist are models and measurements for <u>individual</u> bank risk. Value at Risk and Credit-metrics VaR KMV

Basel II aims to bring regulatory capital more into line with economic capital that sophisticated banks adopt for their own purposes.

But even on these terms, Basel II has several problems.

(1) Portfolio theory and diversificationBasel II better than Basel I, but still insufficient.

(2) Differing Purposes amongst Bankers and Regulators

VaR inappropriate for regulators.

Main externality is contagion, correlation in bank assets; but why worry about operational risk?

- (3) Need for a buffer. Sanctions?
- (4) Expected and Unexpected LossNeed to integrate interest margins and capital requirements.



% Default

Are Risk-related CARs (e.g. Basel II) the right way forward?

Surely obvious that a bank with a portfolio of risky loans needs more capital than one holding government TBs.

But

- (1) Impossible to measure relative riskiness correctly. Innovations, distortions and gaming.
- (2) Complexity
- (3) Pervasive and Prescriptive. Herd behaviour.
- (4) Procyclicality
 Exacerbated by IASB and move to fair value?

Table A: CARs for the USA

| PERIOD | Standardised | IRB F | ICRM |
|----------|--------------|-----------|------------------------|
| 1982 | 9.597967 | 8.591044 | 8.070189 |
| 1983 | 8.933900 | 7.185306 | 6.802057 |
| 1984 | 8.933900 | 7.624870 | 7.032411 |
| 1985 | 9.133900 | 8.024912 | 7.262765 |
| 1986 | 9.463390 | 9.989917 | 8.736384 |
| 1987 | 9.463930 | 9.824500 | 8.545390 |
| 1988 | 9.463930 | 8.659141 | 6.990717 |
| 1989 | 9.563390 | 10.804149 | 6.488127 |
| 1990 | 9.563390 | 11.677029 | 7.601025 |
| 1991 | 9.986339 | 11.434979 | 7.541649 |
| 1992 | 9.687739 | 8.064210 | 6.470195 |
| 1993 | 9.287739 | 6.468979 | 4.665018 |
| 1994 | 8.901877 | 5.395182 | 3.783256 |
| 1995 | 8.507394 | 5.561594 | 4.087216 |
| 1996 | 8.246774 | 5.646111 | 4.316443 |
| 1997 | 8.294313 | 5.940010 | 4.837646 |
| 1998 | 8.312774 | 6.508256 | 5.831926 |
| 1999 | 8.403155 | 7.810893 | 6.704727 |
| 2000 | 8.410316 | 8.126805 | 7.163834 |
| 2001 | 8.531238 | 8.245881 | 7.242604 |
| 2002 | 8.312375 | 8.180511 | 6.779526 |
| 2003 | 8.107739 | 6.603000 | 6.258685 |
| Average | 8.959430 | 8.016694 | ^{6.509627} 10 |
| Variance | 0.339964 | 3.392352 | 1.945790 |

Chart A: CARs for the USA



Table B: CARs for Norway

| PERIOD | Standardised | IRB F | ICRM |
|----------|--------------|-----------|-----------|
| 1989 | 9.991635 | 8.311481 | 7.580115 |
| 1990 | 10.265155 | 9.275921 | 8.127573 |
| 1991 | 10.465155 | 9.781705 | 8.675031 |
| 1992 | 10.367155 | 9.929912 | 9.034373 |
| 1993 | 10.265155 | 9.523779 | 9.186305 |
| 1994 | 10.940239 | 13.235447 | 9.821542 |
| 1995 | 11.320031 | 14.066170 | 11.082487 |
| 1996 | 10.669155 | 12.141937 | 9.722593 |
| 1997 | 10.265155 | 8.857323 | 7.317353 |
| 1998 | 10.265155 | 9.001267 | 7.422621 |
| 1999 | 10.265155 | 9.218641 | 7.527889 |
| 2000 | 10.265430 | 9.486551 | 7.930505 |
| 2001 | 10.360916 | 9.648655 | 8.333122 |
| 2002 | 10.461360 | 9.764866 | 8.343509 |
| Average | 10.440489 | 10.160261 | 8.578930 |
| Variance | 0.113401 | 2.941614 | 1.190491 |

Chart B: CARs for Norway



Table C: CARs for Mexico

| PERIOD | Standardised | IRB F | ICRM |
|----------|--------------|-----------|-------------|
| Mar-95 | 8.765096 | 13.864230 | 10.462123 |
| Jun-95 | 9.221855 | 16.650790 | 12.285877 |
| Sep-95 | 9.299730 | 17.103009 | 12.714591 |
| Dec-95 | 9.493498 | 18.151470 | 12.820000 |
| Mar-96 | 9.251044 | 17.067542 | 12.589874 |
| Jun-96 | 9.494958 | 18.448561 | 13.248221 |
| Sep-96 | 9.557249 | 19.415843 | 14.891864 |
| Dec-96 | 10.303734 | 24.230942 | 17.645355 |
| Mar-97 | 9.430354 | 19.088714 | 15.153354 |
| Jun-97 | 9.273425 | 17.500911 | 13.895955 |
| Sep-97 | 9.396601 | 18.254201 | 14.344051 |
| Dec-97 | 8.928781 | 15.194116 | 14.796451 |
| Mar-98 | 8.813186 | 14.397932 | 13.673818 |
| Jun-98 | 8.851211 | 14.428160 | 12.256023 |
| Sep-98 | 9.058278 | 15.545394 | 11.622476 |
| Dec-98 | 9.040916 | 15.456234 | 11.797630 |
| Mar-99 | 9.052107 | 15.519282 | 12.003802 |
| Jun-99 | 8.981783 | 15.296608 | 12.251375 |
| Sep-99 | 9.135013 | 15.979265 | 12.725803 |
| Dec-99 | 8.968905 | 15.345409 | 12.100842 |
| Average | 9.215886 | 16.846931 | 13.16397414 |
| Variance | 0.122662 | 5.644965 | 2.588205 |

30.00 25.00 Percentage 20.00 15.00 10.00 5.00 0.00 Sep-95 Mar-96 Sep-99 Mar-95 Sep-96 Mar-98 Sep-98 Mar-99 Sep-97 Mar-97 Standardised —— IRB F **ICRM**

Chart C: CARs for Mexico

Table D: Maximum % Change in CARs

| A. IRB | Upwards | | | Downwards | | | | |
|--------|-------------|--------|--------------------------|------------|----------|--------|--------------------------|------------|
| | 1 Period | Date | 2 Consecutive Periods | Dates | 1 Period | Date | 2 Consecutive Periods | Dates |
| USA | 0.25 | 1989 | 0.33 | 1989/90 | -0.29 | 1992 | -0.49 | 1992/93 |
| NORWAY | 0.39 | 1994 | 0.45 | 1994/95 | -0.27 | 1997 | -0.41 | 1996/97 |
| MEXICO | 0.25 | Dec 96 | 0.30 | Sep/Dec 96 | -0.21 | Mar 97 | -0.30 | Mar/Jun 97 |

| B. ICRM | Upwards | | | Downwards | | | | |
|---------|-------------|--------|--------------------------|------------|----------|--------|--------------------------|------------|
| | 1 Period | Date | 2 Consecutive Periods | Dates | 1 Period | Date | 2 Consecutive Periods | Dates |
| USA | 0.21 | 1998 | 0.33 | 1998/99 | -0.28 | 1993 | -0.47 | 1993/94 |
| NORWAY | 0.13 | 1995 | 0.20 | 1994/95 | -0.25 | 1997 | -0.37 | 1996/98 |
| MEXICO | 0.18 | Dec-96 | 0.30 | Sep/Dec 96 | -0.14 | Mar-97 | -0.22 | Mar/Jun 97 |

| C. Stand | Upwards | | | Downwards | | | | |
|----------|-------------|--------|--------------------------|------------|----------|--------|--------------------------|------------|
| | 1 Period | Date | 2 Consecutive Periods | Dates | 1 Period | Date | 2 Consecutive Periods | Dates |
| USA | 0.04 | Jun-05 | 0.06 | 1985/86 | -0.07 | 1983 | -0.09 | 1994/95 |
| NORWAY | 0.07 | Jun-05 | 0.10 | 1994/95 | -0.06 | 1997 | -0.10 | 1996/97 |
| MEXICO | 0.08 | Dec-96 | 0.08 | Sep/Dec 96 | -0.08 | Mar-97 | -0.10 | Mar/Jun 97 |

There are other approaches:-

(1) FDICIA 1991

Forestall a crisis before it happens. Take over banks before equity capital falls to zero.

(2) A second instrument for financial stability.A time/state varying CAR. Based on rate of change of key fundamental.

Conclusions