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Macroprudential Policy and Income Inequality: The Trade-off Between Crisis Prevention and Credit Redistribution

Simona Malovaná, Jan Janků, and Martin Hodula *

Abstract

We estimate the impact of macroprudential policy on income inequality for a panel of 105 countries over the 1990–2019 period. We document that macroprudential tightening can have both upward and downward effects on income distribution, with the direction of the effect depending on the type of instrument used and a broader set of macro-financial conditions. We identify and empirically verify two channels – the crisis mitigation and prevention channel and the credit redistribution channel. Through the first one, tighter regulation ahead of the crisis reduces income inequality and mitigates the redistributive effects of financial crises, reflecting the increased resilience of the financial sector. Through the second one, it contributes to greater inequality due to its negative effect on credit and house price growth. This has an important policy implication: the timely implementation of macroprudential regulation has preventive effects and can contribute to a more equal distribution of society's income.

Abstrakt

S využitím panelu 105 zemí odhadujeme dopad makrobezpečnostní politiky na příjmovou nerovnost v letech 1990–2019. Dokládáme, že zpřísnování makrobezpečnostní politiky může mít na rozdělení příjmů kladný i záporný vliv, přičemž směr účinku závisí na typu použitého nástroje a širším spektru makrofinančních podmínek. Identifikujeme a empiricky ověřujeme dva kanály – kanál zmírňování a prevence krizí a kanál redistribuce úvěru. Prostřednictvím prvního z nich přísnější regulace před krizí snižuje příjmovou nerovnost a zmírňuje redistribuční efekty finančních krizí, což odráží zvýšenou odolnost finančního sektoru. Prostřednictvím druhého pak přispívá k větší nerovnosti v důsledku svého negativního vlivu na úvěry a růst cen rezidenčních nemovitostí. To má důležitou implikaci pro makrobezpečnostní politiku: včasná implementace makrobezpečnostní politiky má preventivní účinky a může přispívat k rovnoměrnějšímu rozdělení příjmů ve společnosti.

JEL Codes: G01, G28, O15.

Keywords: Credit redistribution, crisis prevention, income inequality, local projections, macroprudential policy.

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1. Introduction

Macroprudential policies have been widely implemented over the last two decades, most notably in response to the post-2007 crisis. Existing literature explores the impact of macroprudential policy on the financial sector and the real economy from multiple angles. Studies have established a strong link between policy practice and credit dynamics (for a review, see Malovaná et al., 2021, 2022), acknowledged macroprudential policy's ability to mitigate and prevent financial imbalances (Benigno et al., 2013; Galati and Moessner, 2013), and evaluated its potential costs in the form of output losses (Richter et al., 2019; Fidrmuc and Lind, 2020).

As the Global Financial Crisis of 2007 recedes in the rearview mirror, there is a risk that the balance of public debate will tilt away from the benefits of macroprudential policy toward salient short-run costs. We are already witnessing a rising number of studies pointing to the distributional effect of monetary policy (Brunnermeier and Sannikov, 2013; Auclert, 2019; Albert and Gómez-Fernández, 2021). Even macroprudential policy is not a complete bystander in this debate. Using stylized models, several studies have pointed to the potential adverse effects of macroprudential borrower-based measures on income and wealth inequality (Carpantier et al., 2018; Tarne et al., 2022).

In this paper, we provide cross-country evidence that variations in macroprudential policy result in changes to income distribution. We track the relationship in a large panel of 105 countries over the 1990–2019 period. We evaluate the impact on income inequality of both borrower-based measures (e.g., loan-to-value, debt-to-income, and debt-service-to-income limits) and capital- and liquidity-based measures (e.g., capital buffers, liquidity requirements, or limits on credit growth). Our identification strategy accounts for the potential endogeneity of macroprudential policy in empirical models of income inequality.

We provide empirical evidence that macroprudential policy measures can have both upward and downward effects on income inequality. We find that the direction of the effect depends heavily on the type of macroprudential policy measure used as well as on a broader set of macro-financial conditions. This finding suggests that theoretical exploration in a stylized model would be troublesome, since different banking regulations under specific economic conditions can affect income distribution differently. To aid future research in this area, we empirically verify the presence of and describe the functioning of two channels through which macroprudential policy impacts income inequality – the crisis mitigation and prevention channel and the credit redistribution channel.

We show that through the channel of crisis mitigation and prevention, macroprudential policy can reduce income inequality or (at least) mitigate the redistributive effect of financial crises, which are known to hit the poor harder (Lindquist, 2004; Barlevy and Tsiddon, 2006). More specifically, countries that tightened macroprudential policy *ex ante* (before a crisis) have experienced a smaller rise in inequality following the outbreak of a crisis. On the contrary, countries that tightened their macroprudential policy only after the outbreak of a crisis are found to have experienced a sharp rise in inequality. This contrasting evidence shows that preemptive macroprudential tightening is not associated with adverse redistribution effects, while repressive tightening is. We document similar findings when considering periods of heightened crisis probability (but without an observed crisis), which emphasizes the preemptive role of macroprudential policy even more. We find effects associated with crisis mitigation and prevention to be more persistent in the case of capital- and liquidity-based measures and emerging market economies. By exploring the cross-country dimension of our panel data, we find that the channel is more likely to dominate the transmission in countries with less capitalized, less developed, and more concentrated banking sectors.

While exploring the credit redistribution channel, we find that tighter macroprudential policy can lead to greater inequality through its negative effect on credit growth and house price growth. We find this channel dominant for borrower-based measures and advanced countries. In addition, the channel is particularly strong during periods of low interest rates and in financially developed countries.

Our paper adds to at least two strands of literature. First, we contribute to the literature assessing income and wealth inequality determinants across countries (Dabla-Norris et al., 2015; Furceri and Ostry, 2019). Many studies argue that financial development is an essential determinant of unequal distribution. The literature generally agrees that financial development reduces income inequality, since it improves access to credit (Demirgüç-Kunt and Levine, 2009). However, at higher levels of financial development, deepening financial systems leads to a surge in top incomes (Mookerjee and Kalipioni, 2010; Fouejieu et al., 2020). The finance-inequality literature has not (yet) explicitly considered the role of macroprudential policy. This could be a significant omission since macroprudential policy plays a non-negligible role in shaping the financial sector.

Second, we contribute to the ever-expanding literature that assesses macroprudential policy's financial and real economic consequences. While the literature is less developed on the costs of such policies, some papers evaluate, for example, how these measures interact with economic growth (Richter et al., 2019). More studies have addressed issues relating to the cohort-specific effects of macroprudential policies. For example, Peydro et al. (2020) and Acharya et al. (2022) show that macroprudential borrowing limits in the UK have affected low-income borrowers more than high-income ones. Park and Kim (2023) show that the application of LTV ceilings in South Korea has significantly widened household wealth inequality. In the paper closest to ours, Frost and van Stralen (2018) use panel regressions for 69 countries over the period 2000–2013 and estimate a positive association between some macroprudential policy tools and income inequality. The paper provides a valuable first insight into this relationship, which we extend in several dimensions. First, we focus on a broader panel of countries and cover a period that was much richer in macroprudential policy measures. Second, we aim to infer causality on the relationship, while Frost and van Stralen (2018) estimate associations. Third, we explore both the cross-country and time dimensions of the panel data in more detail.

Overall, we believe that our study assessing the potential impact of cross-country and time variations in macroprudential policy on income distribution is highly timely and relevant to policymakers. This paper is, to our knowledge, the first to do so for such a rich panel of countries and periods and such a large number of implemented macroprudential policy measures.

The rest of the paper is structured as follows. Section 2 introduces the data and provides a simple event study. Section 3 develops our hypotheses. Section 4 describes our empirical approach and presents the main set of results. Section 5 dives deeper into the heterogeneity of our sample, and Section 6 concludes.

2. Data

When examining the impact of macroprudential policy measures on income inequality, we rely on country-level data. The data are annual in frequency and cover 105 countries for which information on income inequality is available for the period 1990–2019.¹ Table A1 lists variable definitions and data sources.

2.1 Income Inequality

Our main variable for capturing income inequality is the Gini index obtained from the Standardized World Income Inequality Database (SWIID), which provides the longest and widest sample of data. For each country in each year, the Gini index ranges from 0 (perfect equality) to 100 (perfect inequality). Our focus on income rather than wealth inequality stems from the fact that there are significant limitations in the availability of data on the distribution of wealth across countries (and the Gini index measuring wealth inequality), so we leave this investigation to future research. However, the Gini calculation is based on market income, which also includes non-labor income, such as returns on financial and non-financial assets, so wealth information is not entirely missing.

Relying on market income to calculate the Gini index means that we track income distribution before fiscal transfers and taxation. Given the strong link between fiscal measures and income inequality (Anderson et al., 2017), we might be concerned that institutional effects such as extraordinary public spending or fiscal transfers might pollute our estimates of the relationship between macroprudential policy and income inequality. However, we are interested in identifying the effect of macroprudential policies before such fiscal policies are typically implemented (e.g., during or after a recession). In addition, we rely on fixed effects estimation, which should account for the fact that fiscal responses vary across countries and time and ultimately depend on the fiscal space and political forces at play (Leith and Wren-Lewis, 2005).

Table 1 shows summary statistics of the Gini index for the entire period 1990–2019 and ten-year (non-overlapping) sub-periods. We also consider the full sample and two subgroups according to the IMF country classification. To summarize, an increase in inequality can be observed in advanced economies (AE) over the years, while in emerging markets and developing countries (EMDE), inequality is relatively stable and has decreased slightly in recent years. The sample of advanced economies appears more homogeneous, while the sample of emerging markets and developing countries is very heterogeneous and includes both countries with very low inequality (Gini equal to 21.8) and countries with extreme inequality (Gini 72.3).

In the empirical analysis, we focus on the cyclical response of inequality after macroprudential policy measures are implemented. In addition to using a broad set of controls to filter out long-term trends in inequality, we rely on a de-trended measure of changes in the Gini index. Specifically, we subtract the global trend from the Gini index, and the individual country trend is added to our regressions as a control variable. Details of the procedure can be found in Section 4.

¹ While for some countries income inequality data can be traced further back in time, the importance of macroprudential policy before the 1990s is low to non-existent.

Table 1: Summary Statistics of the Gini Index over 1990–2019

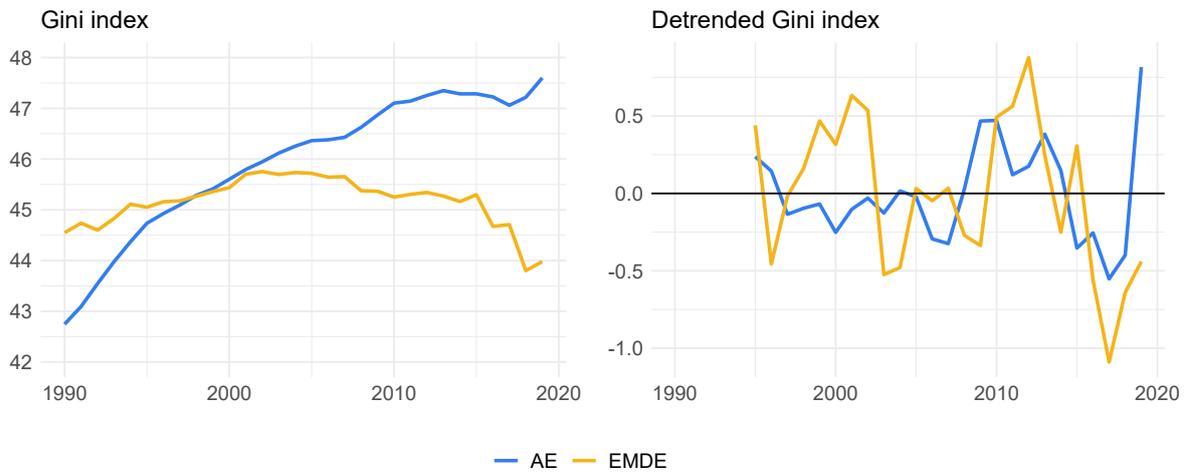
	Level			Annual growth rate (%)			Cumulative change (first difference)		
	Mean	Min	Max	Mean	Min	Max	Mean	Min	Max
Entire period									
All countries	45.49	21.8	72.3	0.11	-3.96	8.04	1.51	-9.50	13.50
AE	45.94	28.7	56.3	0.31	-3.07	6.35	3.14	-4.80	9.40
EMDE	45.23	21.8	72.3	0.01	-3.96	8.04	0.69	-9.50	13.50
1990–1999									
All countries	44.75	23.1	68.4	0.38	-1.58	8.04	0.92	-1.30	11.40
AE	44.33	28.7	54.1	0.62	-1.58	6.35	1.55	-0.80	8.00
EMDE	45.00	23.1	68.4	0.26	-1.30	8.04	0.61	-1.30	11.40
2000–2009									
All countries	45.82	22.5	72.3	0.08	-2.75	3.98	0.33	-4.80	5.90
AE	46.24	30.8	55.1	0.32	-2.75	3.28	0.83	-3.50	5.90
EMDE	45.61	22.5	72.3	-0.04	-2.23	3.98	0.08	-4.80	5.40
2010–2019									
All countries	45.86	21.8	72.1	-0.12	-3.96	2.86	-0.27	-6.20	3.40
AE	47.25	30.5	56.3	-0.01	-3.07	2.47	0.28	-4.70	3.40
EMDE	44.99	21.8	72.1	-0.17	-3.96	2.86	-0.55	-6.20	2.90

Note: The table shows summary statistics for the market Gini index in different transformations (level, annual growth rate, and cumulative first difference). Each statistic is calculated as an average (minimum, maximum) across countries and periods in the sample group. The list of countries in each group is reported in the appendix in Table A2.

Figure 1 shows the evolution of the Gini index before and after de-trending. The Gini trends upward in most advanced countries. At the same time, the developments in EMDE are less straightforward, with Asia and Eastern Europe experiencing a significant increase in inequality and countries in Latin America showing a significant decrease. Dabla-Norris et al. (2015) demonstrate that the rising income inequality in most advanced economies and some emerging markets has been driven primarily by a growing income share of the top 10 percent. The crisis has exacerbated these effects (OECD, 2014). This is clearly visible in the right-hand graph, which shows a surge in inequality during the post-GFC period in advanced countries. In some emerging markets and developing countries, the story is somewhat different. For example, the increase in inequality in China and South Africa appears to be primarily explained by a shift of income from the upper middle class to the upper class. In countries with falling inequality, such as Peru and Brazil, rising incomes can be seen for those at the bottom and in the middle of the income distribution.²

In addition to the Gini index, we consider income share groups. By focusing on changes to the income shares of individual income groups, we address the fact that the Gini index captures changes around the median of the income distribution and can somewhat underestimate the effect of the bottom and top income groups. Moreover, international data sources on income inequality are known for undercovering the top income groups.

² Figures A1 and A2 in the appendix show the heterogeneity of the Gini index across countries and time. Figure A1 shows the broad distribution of the Gini index for EMDE, and Figure A2 shows how the average inequality rate in AE has outpaced that in EMDE over the years.

Figure 1: Gini Index and Its Detrended Version

Note: The detrended Gini index is calculated as the Gini index minus the global trend, expressed as a percentage of the global trend.

2.2 Macroprudential Policy Measures

To capture macroprudential policy in individual countries, we rely on the Integrated Macroprudential Policy (iMaPP) Database maintained by the IMF and introduced in Alam et al. (2019). From the database, we collect dummy-type indicators of tightening and loosening actions for various macroprudential policy instruments. The indexes count the number of tightening (positive integer) and loosening (negative integer) actions in a given year. For example, a value of 3 means that the policy was tightened three times that year. The indexes are based on the effective date, which is more widely available than the announcement date.

We categorize the instruments included in the database into two main groups – capital- and liquidity-based instruments and borrower-based instruments (Table A3).³ Broadly speaking, both types of instruments aim to achieve the same intermediate objectives of macroprudential policy – preventing and mitigating excessive credit growth and leverage, thus increasing the financial sector’s overall resilience. However, their focus, transmission channels, and potential impact on economic agents differ. Capital and liquidity-based measures are primarily aimed at banks and intended to increase their resilience by building capital buffers to cover losses during unforeseen events. If crises hurt primarily the poor, then capital regulation should reduce income inequality. Borrower-based measures limit borrowing relative to the property value and borrowers’ income. Similarly to capital- and liquidity-based measures, borrower-based measures are also intended to reduce systemic risk. However, they can prevent riskier (poorer) borrowers from entering the credit market, reducing their future income.

Table 2 shows the implementation of macroprudential policy in all countries and in individual geographic regions. As can be seen, capital- and liquidity-based measures change more frequently than borrower-based measures. On average, we record five changes to borrower-based measures per country and twelve changes to capital- and liquidity-based measures per country. The number of borrower-based actions is almost equal in advanced economies and emerging markets and

³ We do not consider changes to reserve requirements to be macroprudential instruments.

developing countries, while capital- and liquidity-based measures change more frequently in emerging markets and developing countries.

Table 2: Number of Macprudential Policy Actions over 1990–2019

	BBM		CLBM	
	No. of events	No. of countries	No. of events	No. of countries
All countries	285	61	1,296	105
Advanced economies	151	29	539	35
Emerging markets and developing economies	134	32	757	70
Africa	2	1	62	12
Asia and Pacific	103	14	267	21
Europe	136	31	664	41
Middle and South America	9	5	152	15
Middle East and Central Asia	20	8	120	14
North America	15	2	31	2
1990–1999	7	6	67	39
2000–2009	87	30	233	72
2010–2019	191	49	996	96

Note: The table shows the total number of macroprudential policy actions in our sample. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). The number of events is calculated as the sum of the absolute values of the iMaPP indexes, which can take both positive (macroprudential policy tightening) and negative (macroprudential policy easing) values. For example, a value of 3 means that the policy was tightened three times that year. The list of countries in each group is reported in the appendix in Table A2.

2.3 Control Variables

The control variables in our study come from the extensive literature on the determinants of income inequality (Dabla-Norris et al., 2015; Furceri and Ostry, 2019) and studies that deal with the finance-inequality relationship (de Haan and Sturm, 2017; Chiu and Lee, 2019). In particular, we control for several macro-financial variables and demographic factors.⁴ We consider control variables in differences rather than levels, given that we focus on the cyclical development of income inequality.

First, we consider the real output gap and consumer price inflation to control for business cycle fluctuations and monetary conditions. Economists generally agree that cyclical fluctuations ultimately affect the distribution of earnings, with recessions hitting the poor hardest (Lindquist, 2004; Barlevy and Tsiddon, 2006). In the case of inflation, the literature commonly assumes that low-income households are more vulnerable to rising inflation (Albanesi, 2007). In addition, we directly control for crisis periods by including a binary crisis dummy from Laeven and Valencia (2020).

Second, we control for trade and fiscal policy factors. Specifically, we represent a country’s level of trade openness using the sum of its exports and imports as a share of GDP. Through the lens of standard Heckscher-Ohlin trade theory, trade openness increases income, but empirical estimates are inconclusive (Roine et al., 2009). We also control for government activity, as our measure of inequality is calculated from market income, i.e., before taxes and transfers. To this end, we include

⁴ Since our model specification includes country and time fixed effects, we do not control for time-invariant variables.

the ratio of central government expenditures as a share of GDP. Higher government spending is expected to help the poor primarily, but the strength of the effect can differ across countries with different levels of institutional development (Fatás and Mihov, 2001; Bastagli et al., 2012).

Third, we include two demographic factors that are commonly present in equations characterizing income inequality. We consider change in the human capital index based on years of schooling and returns to education. Differences in labor skills are expected to be a strong determinant of wage gaps. We also include population growth to filter out changes in income inequality that may have been driven by significant demographic changes in each country.

Finally, we need to control for the country's financial development, even if its impact on inequality is ambiguous. While financial development could expand the economic wealth of disadvantaged groups (Becker and Tomes, 1986), it could also improve the financial services of those who already have access to the financial system, thereby disproportionately helping the wealthy (Greenwood and Jovanovic, 1990). We follow Furceri and Ostry (2019) and approximate the level of financial development using domestic credit to the private sector as a share of GDP.

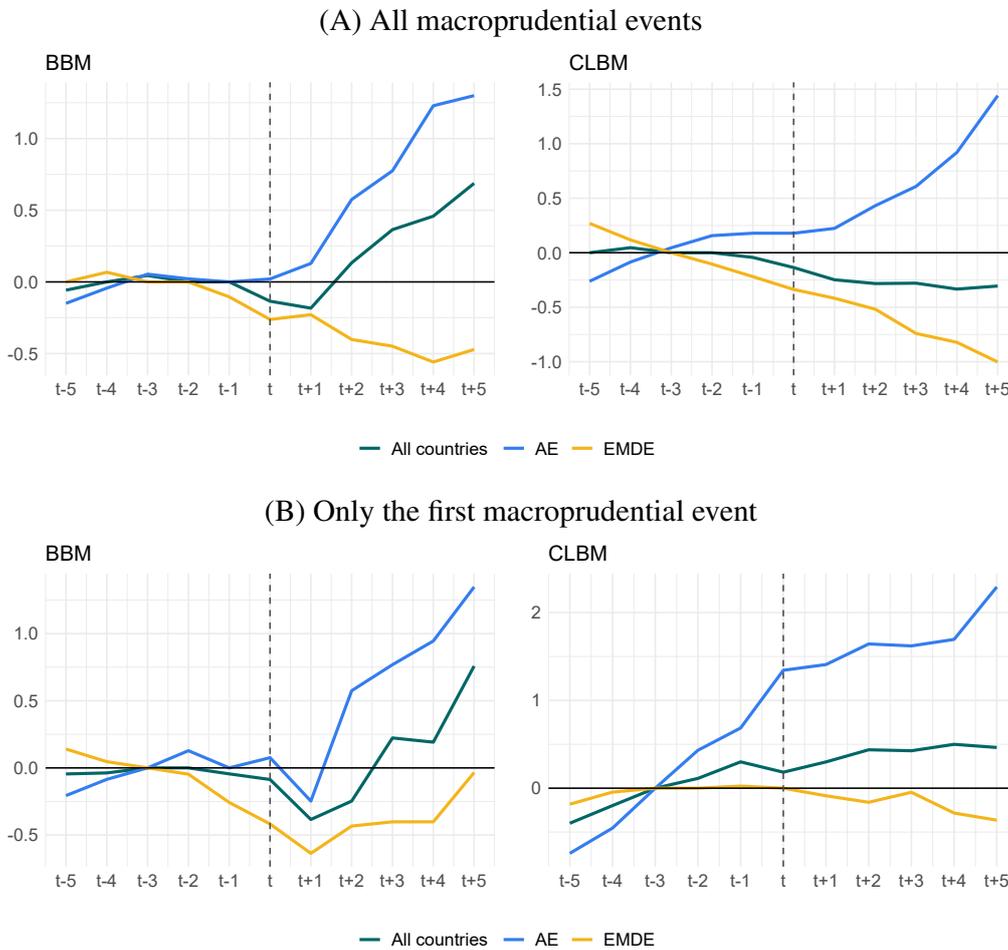
2.4 Event Analysis

To get a first insight into the evolution of the Gini index around policy events, we explore the *unconditional* relationship between macroprudential policy actions and the Gini using a simple event-study approach. We divide the period 1990–2019 into event windows, with macroprudential policy tightening occurring in the middle of these windows, and examine the path of inequality before and after this event. In this exercise, we express the Gini index as the percentage change relative to its average level five years before the tightening and then take the average across all macroprudential actions.

The results are depicted in Figure 2, Panel A. The left-hand graph shows a clear structural break after the tightening of borrower-based measures. While income inequality increases significantly in advanced economies compared to the period before the events, it declines in emerging markets and developing countries. The results tracking the change in the Gini index after the tightening of capital- and liquidity-based measures are less indicative. While we see income inequality rising again in advanced economies and falling in emerging markets and developing countries, the two start to diverge a few years before the event.

Several factors may be causing this. First, capital- and liquidity-based measures are tightened more frequently than borrower-based measures, meaning that the five-year period before each event is likely to include one or more additional changes to capital- and liquidity-based measures with a potential impact on income inequality. To account for this, we consider only the first macroprudential policy tightening in each country (Figure 2, Panel B), but the picture remains roughly the same. Second, it may reflect the fact that the macroprudential indexes are based on the effective date of the policy, which can differ from the announcement date. Changes in capital requirements are usually known for at least several months before the regulation becomes effective so that the banks affected can build up their capital buffers gradually. Third, at this stage, we do not yet control for the impact of long-run trends and other factors that may affect income inequality. At most, these unconditional results suggest an economically meaningful link between macroprudential policy and income inequality. In addition, they emphasize the need to carefully control for other factors, which we discussed earlier in this section.

Figure 2: Average Path of the Gini Index after a Macroprudential Policy Tightening



Note: The graph shows the evolution of the Gini index five years before and after each macroprudential policy tightening in all 105 countries. The Gini index is expressed as the percentage change relative to its average level five years before the tightening. The average is taken across all macroprudential events. We record a total of 219 dates of borrower-based measures (BBM) tightening and 697 dates of capital- and liquidity-based measures (CLBM) tightening.

3. Hypotheses

Our hypotheses are based on the idea that macroprudential policy affects income inequality through two main channels: (i) the credit redistribution channel and (ii) the crisis mitigation and prevention channel. To date, the income redistribution channel has been described in the context of monetary policy (Brunnermeier and Sannikov, 2013; Auclert, 2019; Albert and Gómez-Fernández, 2021). However, macroprudential policy can also, in theory, have a disproportionate effect on income and welfare, resulting from its impact on the provision of bank credit. For example, borrower-based macroprudential measures, such as LTV, LTI, and DSTI limits, directly restrict the amount of credit available to some borrowers in order to reduce the riskiness of banks' credit portfolios and increase banks' resilience. The consequence of the reduced ability of households to purchase property can thus result in an increase in both wealth inequality (e.g., the property cannot be used as an inflation shield) and income inequality (e.g., the property cannot generate rental income). For example, Peydro et al. (2020) show that macroprudential borrowing limits affect low-income borrowers more than high-income borrowers. This leads to our first testable hypothesis.

Hypothesis 1. Under the credit redistribution channel, macroprudential policy increases income inequality.

Macroprudential measures aim to reduce the probability of financial and subsequent economic crises, which have redistributive effects of their own. The primary mechanism by which crises (recessionary episodes) could increase inequality is their impact on the labor market. For example, in the Global Financial Crisis, higher unemployment was found to be a significant driver of rising market income inequality in Europe and the US (Jenkins et al., 2012; Vacas-Soriano and Fernández-Macías, 2018). Recessions are also known to depress the wages of less-skilled workers (Castaneda et al., 2003; Guvenen et al., 2014), leading to increased wage inequality. Bridges et al. (2021) show that rapid credit growth in the run-up to a recession significantly amplifies the effects of unemployment and income inequality that follow. Thus, if macroprudential policy successfully mitigates the probability and impact of crises, we should be able to identify less pronounced growth in inequality in countries with active macroprudential policy in pre-crisis periods. This leads to our second hypothesis.

Hypothesis 2. Under the crisis mitigation and prevention channel, macroprudential policy reduces income inequality.

Of course, the two channels can operate simultaneously, and which one turns out to be dominant is an empirical question. For example, the relative dominance of the two channels may be conditional on individual country and time-specific characteristics. This argument is supported by the fact that the literature finds different effects of macroprudential policy across countries (Cerutti et al., 2017; Akinci and Olmstead-Rumsey, 2018). Furthermore, studies show that the financial sector impacts income inequality differently in advanced economies and emerging markets (Cihak and Sahay, 2020) and in bank-based and market-based financial sectors (Brei et al., 2018). Given the limited evidence on the use and effectiveness of macroprudential policy in different periods, our third hypothesis is based on the cross-sectional aspect of our panel data set.

Hypothesis 3. The crisis mitigation and prevention effect is more likely to dominate in countries with riskier banking sector characteristics.

Our empirical tests will focus on these hypotheses and also provide additional tests to check whether macroprudential policy is indeed an important force explaining a portion of the dynamics of income inequality.

4. Effects of Macroprudential Regulation

Our primary objective is to determine whether changes to macroprudential policy help predict changes in income inequality. We employ the local projection method developed by Jorda (2005), in which impulse responses are derived from separate regressions for each forecast horizon $t + h$, conditional on a given set of variables at time t . In other words, local projections are estimated for each period of interest h rather than extrapolating to increasingly distant horizons from a given model as is done in VAR models. The estimated parameters from each regression are used to calculate an impulse response function at a given horizon. The regression model is:

$$GI_{i,t+h}^{gap} = \beta^h MaPP_{i,t} + \gamma^h GI_{i,t}^{cs-trend} + \sum_{j=1}^2 \delta_j^h Z_{i,t-j} + \alpha_i^h + \alpha_t^h + \varepsilon_{i,t} \quad (1)$$

where $GI_{i,t+h}^{gap}$ is the de-trended Gini index, net of and expressed as a percentage of the global trend, $GI_{i,t}^{cs_trend}$ is a country-specific trend of the Gini index, $Z_{i,t}$ is a vector of control variables described in more detail in Subsection 2.3,⁵ and α_i^h and α_t^h are country and time fixed effects.

Following Bridges et al. (2021), we introduce two Gini index trends – global and country-specific. This is a rather conservative approach which, however, should help shield the estimated effects from the impact of long-term structural developments and attenuate the size of any cyclical effects that we estimate. We calculate the global trend across countries and years separately for AE and EMDE owing to significant differences in Gini trends between the two (Dabla-Norris et al., 2015). We estimate both trends using the Hamilton (2018) method.

The main parameter of interest is β associated with $MaPP_{i,t}$, the macroprudential policy index, which takes a positive value for tightening actions, a negative value for loosening actions, and zero for no change. The size of the index then reflects the number of actions taken during one year. β captures the change in the cyclical component of the pre-tax Gini (in percent of the trend) between periods t and $t+h$ attributable to the change in the macroprudential policy index. For example, $GI_{i,t+5}^{gap}$ is the percentage point deviation in the cyclical component of the Gini index (in % of the trend) in the fifth year after a macroprudential event took place in period t in country i . When interpreting the coefficient estimates, we consider the point deviation of the macroprudential policy index as a result of a tightening, given the fact that the majority of the policy actions in our sample are of a tightening nature.

Identification. The big challenge in correctly identifying eq. (1) stems from the potentially endogeneity of macroprudential policy actions to developments in the real economy and the financial sector. The major concern here is not that income inequality affects the decision to change macroprudential policy, but that factors that drive policy decisions are also correlated with changes in income inequality (“simultaneity bias”). For example, the macroeconomic environment can simultaneously determine both elements of eq. (1).

To solve the identification problem, one can follow three strategies. The first option is an event-study setup where the researcher focuses on a specific change in macroprudential policy in one country and tracks the development of income distribution around that change. Using this strategy, Beck et al. (2010) assess the impact of bank deregulation on income distribution in the United States. The downside of this approach is that one obtains evidence for a single country that may not be transferable across countries. The second option is to use the instrumental variables approach, which ensures that analyzed changes in macroprudential policy are not highly correlated with macro-financial sources of income inequality. Delis et al. (2014) provide evidence on the effect of liberalization of banking systems on income inequality, using an index of supervisory power to instrument for changes in the explanatory variable. While this approach allows the impact of macroprudential policy to be tracked across countries, one runs into difficulties in considering an appropriate instrument. The third option (adopted in this paper) builds on a narrative identification approach used to identify shocks to macroprudential policy that are (i) exogenous with respect to current and lagged real variables, (ii) uncorrelated with other shocks, and (iii) preferably unexpected. To strengthen the robustness of our results, we use the inverse probability weighted regression adjusted (IPWRA) estimator, which offers a different

⁵ Our control variables, which include both macro-financial and demographic factors, typically appear in the literature with some lagged effect on inequality (Pereira da Silva et al., 2022; Bridges et al., 2021), which we account for in our estimation framework.

identification strategy shielding the estimated effects from potential endogeneity. We provide further details in Subsection 4.5 and the results remain robust.

For the narrative identification, we follow Richter et al. (2019), who quantify the effects of changes in loan-to-value (LTV) limits on output and inflation. First, we check whether the stated objectives of macroprudential policy actions in individual countries reflect in any way the current state of the real economy. The IMF's iMaPP database provides a description of each policy action taken from official press releases and regulatory documents. This information makes it possible to understand the rationale behind each policy action. Capital-based macroprudential measures are usually aimed primarily at banks and intended to increase their resilience by building up capital buffers to cover losses during unforeseen events. By design, they do not have a stated economic objective, and we do not consider those that might. Based on that, we do not consider changes in the reserve requirements to be capital- and liquidity-based measures, as they are generally difficult to attribute unambiguously to macroprudential or monetary policy across countries. For example, the objective of the 2007 and 2008 changes to the reserve requirements in Ukraine and Saudi Arabia was to "restrain (control) the inflationary pressures," according to official reports. The official communications of other countries state that reserve requirements have also been used for "monetary policy purposes" (e.g., in Slovakia, Croatia, El Salvador, and Switzerland). Borrower-based macroprudential measures pose a challenge to the narrative identification approach because they limit borrowing relative to property values and the income of households. However, Richter et al. (2019) show that most borrower-based policy actions have a stated financial objective unrelated to real economic developments. Specifically, they reviewed a total of 92 LTV actions, finding only three with a stated objective linked to the real economy. Unlike monetary policy, macroprudential policy does not respond to the real economy, which makes it easier to identify.

Should narrative identification not be entirely successful in reducing the extent of endogeneity bias, reliance on the local projection method – which causes our dependent variable (income inequality) to lag behind macroprudential events at different horizons – should help take care of the bias. The more distant changes to inequality that we track should not retroactively affect past macroprudential policy decisions, nor should they be simultaneously determined. Another advantage of using the local projection method is that the dependent variable also lags behind other independent variables and thus should not retroactively determine them. Our analysis also compares estimates of the relationship between macroprudential policy and income inequality with/without the inclusion of control variables (available upon request). Because these variables do not significantly change the estimated relationship, we can assume that the risk of simultaneity bias is relatively small (the error term is orthogonal).

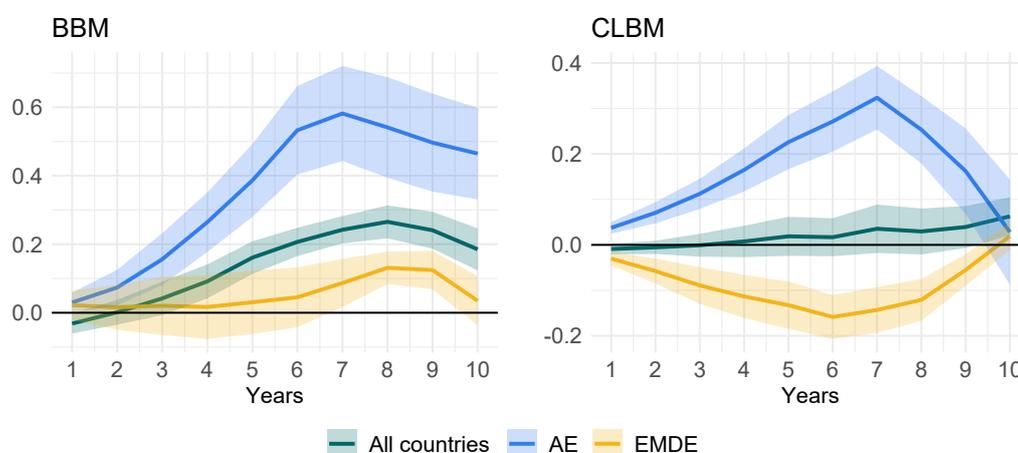
4.1 Baseline Results

Figure 3 shows the baseline model estimates for the full sample, advanced countries, and emerging market and developing countries. The accompanying regression Tables B1 and B2 are included in the appendix. The sample split is motivated by a number of studies showing a differential impact of macroprudential policy on the real economy and the financial sector between advanced economies and emerging markets (Akinci and Olmstead-Rumsey, 2018; Cerutti et al., 2017; Fidrmuc and Lind, 2020). Furthermore, Cihak and Sahay (2020) document important cross-country differences in the relationship between financial development and income inequality.

A bird's eye view of the results suggests two facts: (i) macroprudential policy actions have a significant effect on income distribution, and (ii) the direction and magnitude of the effect are

conditional on the type of macroprudential policy used and broad country characteristics. Estimates using the full sample of countries suggest that a one-point increase (tightening) in the borrower-based index (BBM) does not have an immediate effect on income inequality but does have a longer-term effect, raising the detrended Gini index by about 0.2 percentage points (pp) after five years and 0.3 pp after eight years.⁶ Estimates further show that this effect is predominantly driven by advanced economies, where the cyclical component of income inequality rises by nearly 0.6 pp after seven years. These findings suggest that the tightening of borrower-based measures affects income inequality predominantly via the credit redistribution channel (*Hypothesis 1*).

Figure 3: Response of Income Inequality to a Change in Macroprudential Policy



Note: The chart shows impulse response functions constructed from the regression results of the local projection model in equation (1). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the ten years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We estimate all models with a full set of control variables and robust standard errors.

We obtain somewhat mixed estimates when considering the tightening of capital- and liquidity-based measures. Increasing the capital-based index by one (tightening) has no statistically significant effect on income inequality when we use the full sample of countries. However, it is estimated to increase income inequality in advanced economies and lower it in emerging markets and developing countries. The documented increase in inequality in advanced economies would be representative of the credit redistribution channel, while the decrease in inequality in emerging markets and developing countries would validate the dominance of the crisis mitigation and prevention channel. At this stage, we cannot reject or confirm *Hypothesis 2* concerning the effect of capital- and liquidity-based measures on income inequality.

Overall, the baseline model estimates confirm the existence of a significant link between macroprudential policy and income inequality while revealing important differences between advanced economies and emerging markets. So far, the estimates are sympathetic to the argument

⁶ The long-term effect is mostly expected, since macroprudential policy first affects the distribution of credit and that new distribution has a lagged effect on inequality. Moreover, in the case of BBM instruments, wealth inequality is largely affected first, impacting income inequality some time later. Thus, we expect the impact to peak after several years, with any significant effect occurring with a lag.

raised by Bourguignon (2005) that one should not expect banking regulation to work exactly the same in emerging markets as in advanced economies.

While the baseline model provides a useful insight into the aggregate effects of macroprudential policy on income inequality, it prevents us from engaging in a deeper discussion regarding the underlying forces that might explain the results. We argue that there might be two channels through which macroprudential policy impacts income inequality – the crisis mitigation and prevention channel and the credit redistribution channel. The following subsections focus on empirically verifying the presence (or the lack thereof) of these two channels.

4.2 Crisis Mitigation and Prevention Channel

Macroprudential policy can impact income inequality by building capacity in the financial sector to mitigate the adverse effects of a crisis (crisis mitigation) and by directly preventing a collapse of the financial sector (crisis prevention).

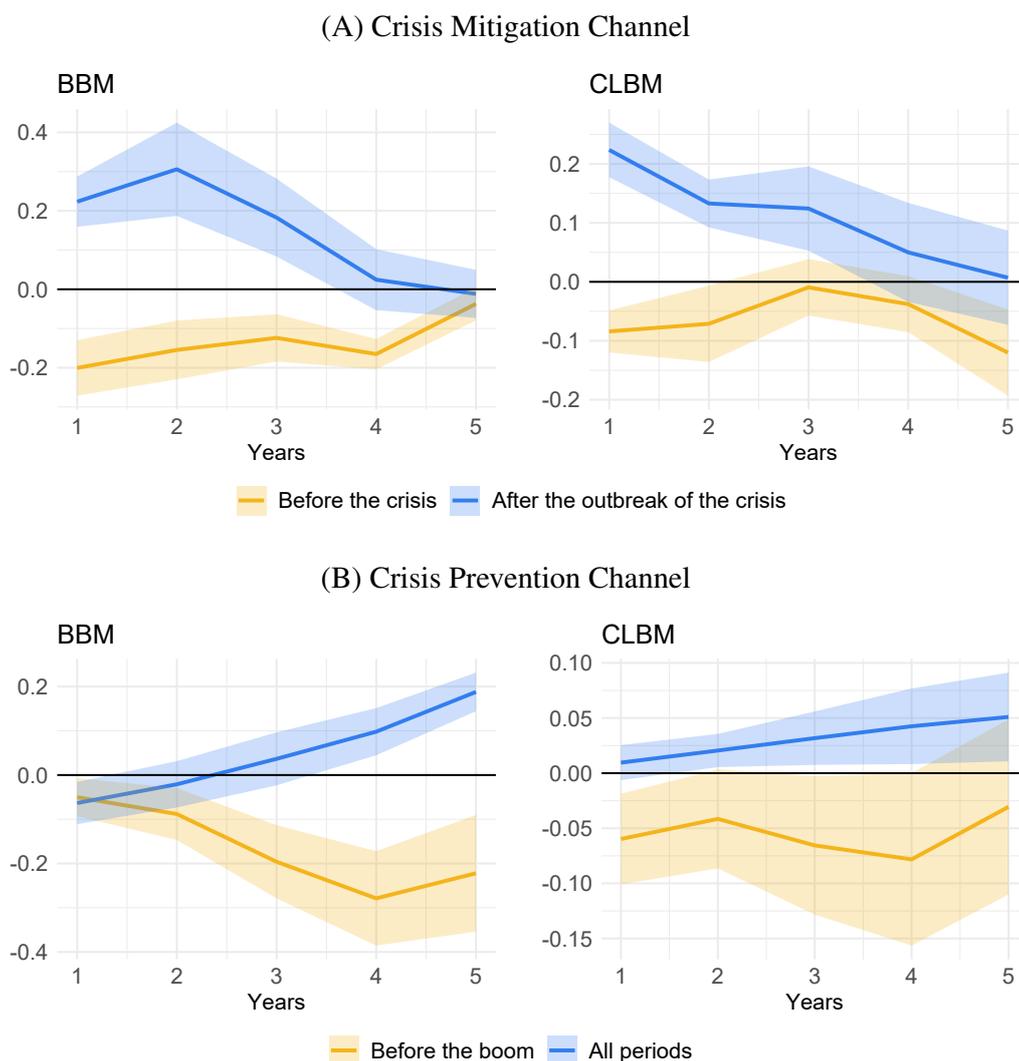
Crisis mitigation channel. To empirically verify the presence of the crisis mitigation channel, we estimate the effect of macroprudential policy on income inequality around periods where we observe a financial crisis. We compare the effects of ex-ante macroprudential policy (policy introduced before the outbreak of a crisis) with those of ex-post policy (policy implemented after the outbreak of a crisis). We proceed as follows.

First, we define financial crisis periods based on the database by Laeven and Valencia (2020). Second, we estimate two model specifications and compare the outcomes. Model 1 (yellow color) is estimated on a set of countries that have experienced a financial crisis and recorded a macroprudential policy tightening action before the outbreak of the crisis. Specifically, we consider a time window of three years around the outbreak of the crisis. For example, if a country experienced a crisis in 2008–2009, we estimate the impact of macroprudential policy implemented three years before the crisis (2005–2007) on the path of income inequality during the crisis and over the three years after it (2008–2012).⁷ Model 1 estimates the effects of preemptive macroprudential policy that was active before the crisis on income inequality. Model 2 (blue color) is estimated on the sample of crisis years and three years after (i.e., potentially preemptive macroprudential actions are excluded). As such, it is intended to capture the effect of repressive macroprudential measures implemented after the outbreak of a crisis.

Figure 4, Panel A depicts the estimates of the two models. It shows that macroprudential policy reduces income inequality when used (tightened) before a financial crisis. This evidence is consistent with the crisis mitigation channel, under which macroprudential policy can reduce the adverse impact on inequality following the outbreak of a crisis by building up the financial sector's resilience in the pre-crisis period. On the contrary, when macroprudential policy was tightened only after the outbreak of a crisis, we document an increase in income inequality. Both effects are comparable between borrower-based measures and capital- and liquidity-based measures. While advanced economies tightened macroprudential policies mainly after the Global Financial Crisis, emerging markets have a long history of using macroprudential tools, and some loosened these policies immediately after the crisis (Kim and Mehrotra, 2022). However, during the subsequent recovery, they returned to tightening regulations.

⁷ We experimented with shorter and longer periods around the crisis (up to five years). This yielded qualitatively similar estimates.

Figure 4: Crises, Macroprudential Policy, and Income Inequality



Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (1). We differentiate between two additional periods: before the crisis (boom) and after the outbreak of the crisis. Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. In the regression, we exclude two control variables: the dummy variable for the financial crisis and the credit-to-GDP ratio. We estimate robust standard errors.

Crisis prevention channel. Macroprudential policy that acts preemptively can contribute to lowering the probability of a crisis. Therefore, we extend our analysis to study the crisis prevention channel, that is, we track the impact of macroprudential policy on income inequality during periods with a high probability of a crisis but no recorded crisis (boom periods). Of course, it is challenging to estimate the probability of a crisis, even more so in a cross-section of countries from around the world. Previous studies show that several early warning signals, particularly rapid growth in aggregate credit and asset prices, help predict the arrival of financial crises (Schularick and Taylor, 2012; Babecký et al., 2014; Drehmann and Juselius, 2014; Geršl and Jašová, 2018; Greenwood et al., 2022). Importantly, Schularick and Taylor (2012) show that financial crises can be predicted by elevated bank loan growth over the previous five years. Greenwood et al. (2022)

show that when asset price growth is in the top tercile and household credit growth is in the top quintile, the probability of a crisis beginning within three years is roughly 40%.

We define boom periods as the difference between credit growth and output growth being more than 2 pp over at least three years. A misalignment between credit and output growth contributes to the build-up of financial vulnerabilities (Drehmann and Juselius, 2014). Even though this is an arbitrary choice, the summary statistics of our data sample show that, on average, the cumulative difference between credit and output growth is about 7 pp three years before all the observed crises (Table 3). This compares to less than 3 pp during “normal” times.⁸ As a robustness check, we define boom periods as the combination of credit growth and house price growth being 2 pp higher than output growth for at least three years (for comparison, see Figure B1 in the appendix). The results remain consistent.

To test for the presence of the crisis prevention channel, we use a similar setup as for the crisis mitigation channel. Specifically, we estimate the impact of macroprudential measures implemented three years before the boom period on income inequality during the boom period and in the three years after it (yellow color). We then compare these results with the estimates for the whole sample, including “non-boom” periods (blue color). Figure 4, Panel B depicts the results, showing that when macroprudential policy measures are tightened before the boom period, income inequality decreases by about 0.1 to 0.2 pp over the course of five years. The response is slightly stronger in the case of borrower-based measures. Our estimates show that the increase in income inequality observed during the boom periods would have been higher if there had been no active use of macroprudential policy. Overall, our estimates support the presence of the crisis prevention channel.

Table 3: Misalignment Between Credit and House Price Growth and Real GDP Growth

	3Y before the crisis			Mean	Crisis			All other periods		
	Mean	25%	75%		25%	75%	Mean	25%	75%	
Credit growth - GDP growth	6.94	2.87	10.15	-1.36	-7.83	4.28	2.79	-2.51	7.43	
House price - GDP growth	5.02	-1.21	8.78	-2.02	-4.74	1.62	1.58	-2.43	5.46	
GDP growth	3.38	1.63	5.98	-0.45	-2.84	2.55	2.97	1.14	4.77	

Note: The table shows summary statistics for selected variables during the three years before the outbreak of a financial crisis, during the crisis period, and during non-crisis periods. The financial crisis periods are taken from the Laeven and Valencia (2020) database. In order to maximize the data coverage, the variables were collected from different sources. The credit variable is domestic credit to the private sector from the WDI; house prices are residential real estate prices from the BIS; GDP is real GDP from the PWT. The period used for the calculation is the same as in the regression analysis.

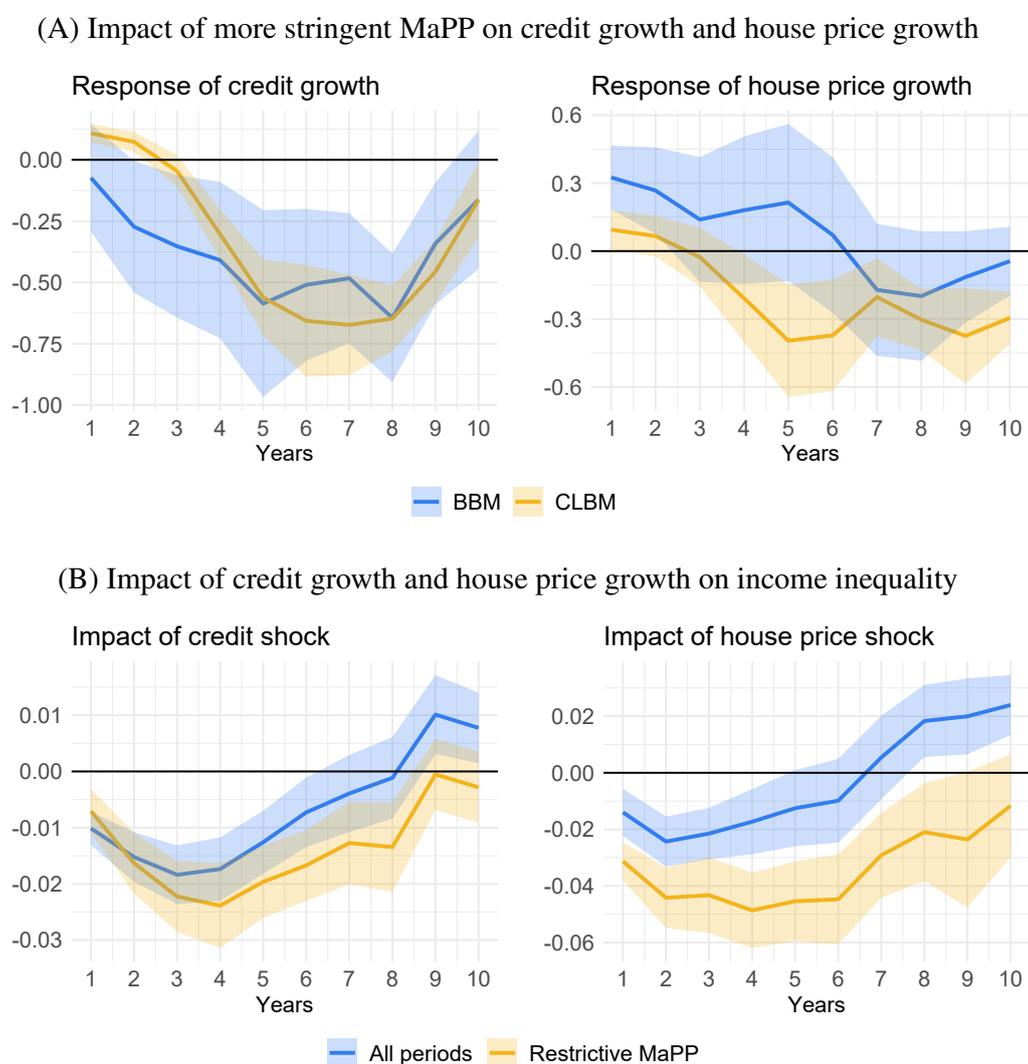
4.3 Credit Redistribution Channel

Access to credit is undoubtedly an important factor influencing borrowers’ future income and contributing to a reduction in income inequality (Mookerjee and Kalipioni, 2010; Agnello et al., 2012). Delis et al. (2020) show that loan application acceptance increases recipients’ income five years later by more than 10 percent compared to denied applicants. Given that macroprudential policy can affect both credit growth (Malovaná et al., 2021, 2022) and house price growth (Vandenbussche et al., 2015; Akinci and Olmstead-Rumsey, 2018), we center our exploration of the credit redistribution channel on these two variables and estimate a system of two equations.

⁸ We tested other combinations (a difference of up to 5 pp lasting for up to five consecutive years). The results are similar for shorter periods with larger differences and for longer periods with smaller differences. In other words, the cumulative effect matters.

First, we estimate the impact of macroprudential policy on credit growth and house price growth, confirming that this impact is mainly negative (Figure 5, Panel A) and economically material. Following a tightening of capital- and liquidity-based measures, credit growth decreases by about 0.7 pp and house price growth by about 0.3 pp relative to their pre-event levels. Second, we estimate the impact of credit growth and house price growth on income inequality. To capture the credit reduction due to macroprudential policy tightening, we estimate the response for all periods and then only for periods where we observe restrictive macroprudential policy. The results in Figure 5, Panel B show that a reduction in credit and house price growth increases income inequality. At the same time, we observe a significant amplification during periods of more restrictive macroprudential policy.

Figure 5: Credit Redistribution, Macroprudential Policy, and Income Inequality



Note: The charts show impulse response functions constructed from the regression results of a local projection model similar to that in equation (1). In the first stage, we estimate the impact of a unit change in the macroprudential policy index on credit and house price growth (Panel A). We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). In the second stage, we estimate the impact of a 1 pp change in credit and house price growth on the de-trended Gini index. Solid lines display the coefficients of the (non-cumulative) responses over the ten years. Shaded areas refer to one-standard deviation confidence bounds. We exclude the credit-to-GDP ratio from our set of control variables. We estimate robust standard errors.

Altogether, the system of two equations shows that more stringent macroprudential policy can lead to greater inequality via its negative effect on credit and house price growth. In pursuing financial stability, macroprudential policy “targets” riskier exposures, usually loans provided to lower-income households. Hence, the negative impact on credit is expected to affect low-income households disproportionately more than high-income households (Peydro et al., 2020). Similarly, the decrease in house prices will affect households with lower income more strongly, as they have a relatively higher share of real estate wealth, while households with higher income have a relatively larger share of financial wealth (Benjamin et al., 2004; El-Attar and Poschke, 2011). The decline in house prices affects potential income from real estate wealth (e.g., rental income and income from sale), contributing to higher income inequality. Further analysis using micro-level (household-level) data would be desirable to better understand the mechanisms behind the channel identified.

4.4 Economic Significance

Before turning to the robustness analysis and other considerations, we briefly discuss the economic magnitude of our estimates. Although our sample is largely heterogeneous and country experiences may differ, we still find it helpful to provide some back-of-the-envelope calculations of the average effects to understand the economic significance. Since our dependent variable GI^{gap} is the cyclical component of the Gini index, expressed as a percentage of the global trend $GI^{g-trend}$, we recalculate the impact on the Gini index as follows:

$$\frac{\partial GI}{\partial MaPP} = \frac{\partial GI^{gap}}{\partial MaPP} \times \frac{1}{100} \times GI^{g-trend} \quad (2)$$

The value of $\frac{\partial GI^{gap}}{\partial MaPP}$, denoted β^h in equation (1), is the estimated impact of macroprudential policy on the detrended Gini index. For the baseline, these values are taken from Tables B1 and B2 in the appendix. The value of $GI^{g-trend}$ is calculated directly from data. The effect $\frac{\partial GI}{\partial MaPP}$ then represents the absolute change in the Gini index in response to a one-unit increase in the macroprudential policy index. To understand the overall magnitude during the period analyzed, we multiplied $\frac{\partial GI}{\partial MaPP}$ by the average number of tightening actions. The recalculated effects of the baseline model are presented in Table 4.

Economically, the effects identified are material. Following a tightening of borrower-based measures, the average advanced economy in our sample records an increase in the Gini index of 0.179 after five years. To put it even more into perspective, the effect of one average tightening of borrower-based measures would account for 5.7% of the total increase in inequality, other factors held constant. We calculate this number based on the average increase in the Gini index of 3.14 in advanced economies between 1990 and 2019 (see Table 1). The lagged impact of macroprudential policy on inequality is consistent with the literature examining inequality, as is the lag we attribute to the effect of the two channels we describe above. Considering the average number of policy tightenings in each country over the period analyzed (3.49 for AE), the overall Gini response to these borrower-based measures is 0.627 five years after their tightening. Looking at the effect of capital- and liquidity-based measures, the average increase in the Gini index in advanced economies after a one-unit increase in the index accounts for 1.192 after five years. Considering these instruments have been tightened more frequently, the overall impact amounts to 1.516 after five years. In emerging markets and developing countries, the impact of borrower-based measures is insignificant, while capital- and liquidity-based measures reduce the Gini index over the five-year horizon by 0.591, taking into account the average number of actions.

Table 4: Economic Significance – Baseline Model

	(1)	(2)	(3)		(4)		(5)		(6)	
	Average global trend	Average number of actions	Average change in Gini Index in response to one action		Average change in Gini Index in response to one action		Average change in Gini index in response to the average number of actions		Average change in Gini index in response to the average number of actions	
			5Y	10Y	5Y	10Y	5Y	10Y	5Y	10Y
BBM										
All countries	45.67	2.12	<i>0.074</i>	<i>0.084</i>	<i>0.156</i>	<i>0.179</i>				
AE	46.41	3.49	<i>0.179</i>	<i>0.216</i>	<i>0.624</i>	<i>0.752</i>				
EMDE	45.30	1.44	0.014	0.016	0.020	0.023				
CLBM										
All countries	45.67	11.36	0.009	0.029	0.099	0.327				
AE	46.41	14.46	<i>0.105</i>	0.013	<i>1.516</i>	0.188				
EMDE	45.30	9.81	<i>-0.060</i>	0.009	<i>-0.591</i>	0.084				

Note: The table shows a back-of-the-envelope calculation of changes in the Gini index in response to the tightening of the macroprudential measures. The effects are calculated using regression coefficients from Tables B1 and B2. For example, the average change in the Gini index in advanced economies 5 years after the introduction or tightening of borrower-based measures (column 3) is calculated as $0.386/100 \times 46.41 = 0.179$. If we multiply this number by average number of borrower-based measures introduced during the analyzed period, we get 0.380 (column 5). Effects statistically significant at the 10% are in italics.

In Table 5, we focus on the economic significance behind the crisis prevention and mitigation channel. Following a macroprudential policy tightening (a one-unit increase in the index) before a crisis or boom period, the Gini index is reduced by 0.1 after one year and 0.06 after three years. This contrasts with the documented increase in inequality by 0.1 after one year and 0.08 after three years when the policy was introduced after the outbreak of a crisis. Furthermore, the downward economic effect on income inequality following a preemptive macroprudential policy is comparable in size to the upward economic effect documented in the baseline model. This is because countries have a rather short history of using macroprudential policy preemptively (Table 6). While only about 15% of all macroprudential policy actions were taken ahead of a boom (6% before an observed crisis), about 39% were used after the outbreak of a crisis and the rest during “normal” times.

Table 5: Economic Significance – Crisis Prevention and Mitigation Channel

	(1)	(2)	(3)	(4)
	Average global trend	Average change in Gini Index in response to one action	Average change in Gini Index in response to one action	Average change in Gini Index in response to one action
		1Y	3Y	5Y
BBM				
Before the crisis	45.75	<i>-0.092</i>	<i>-0.057</i>	<i>-0.017</i>
After the outbreak of the crisis	46.08	<i>0.103</i>	<i>0.084</i>	<i>-0.005</i>
Before the boom	45.56	-0.023	<i>-0.089</i>	<i>-0.101</i>
CLBM				
Before the crisis	45.75	<i>-0.038</i>	-0.004	<i>-0.055</i>
After the outbreak of the crisis	46.08	<i>0.103</i>	<i>0.057</i>	<i>0.003</i>
Before the boom	45.56	-0.027	-0.030	-0.014

Note: Similarly to Table 4, this table shows a back-of-the-envelope calculation of changes in the Gini index in response to a tightening of macroprudential measures. The effects are calculated using the regression coefficients from the two channels identified - the crisis prevention and mitigation channels – as depicted in Figure 4 (full regression results are available upon request). Effects statistically significant at the 10% level are in italics.

We also recalculated the economic magnitude of the credit redistribution channel, only to find that it is much smaller compared to the crisis prevention and mitigation channel. Specifically, we find that the average change in the Gini index following a one-unit increase in the macroprudential policy index is about 0.005 units after five years for both borrower-based and capital- and liquidity-based measures.⁹ However, given that most macroprudential policy actions took place during “normal” times, the effect basically compounds over time. Taken together with all the repressive macroprudential actions introduced during or shortly after the outbreak of the crisis, the overall impact on income inequality is positive. In fact, this is exactly what we observe in the baseline results.

Table 6: Share of Macroprudential Measures Taken Before the Crisis (Boom) and During the Crisis (%)

	Before the crisis		After the outbreak of the crisis		Before the boom	
	BBM	CLBM	BBM	CLBM	BBM	CLBM
All countries	4.04	2.01	21.52	17.02	10.31	5.36
AE	6.56	1.78	23.77	25.30	9.02	2.37
EMDE	0.99	2.18	18.81	10.92	11.88	7.57

Note: The table shows the percentage share of macroprudential tightening actions introduced during certain periods – three years before the crisis or credit boom and after the outbreak of the crisis, which includes the crisis period and three years after that.

4.5 Robustness

To evaluate the robustness of our results, we explore several alternative specifications and tests. First, we show how important it is to include fixed effects, control variables, and the trend. Second, we demonstrate that our results are robust to using a continuous macroprudential indicator instead of a dummy-type index. Third, we propose a different identification strategy to control for potential endogeneity bias. Fourth, we use alternative measures of income inequality to address the critique of the Gini index and support our baseline results. Fourth, we re-run our estimation for a sample without low-income countries, where the relevance of macroprudential policy is generally low. Such countries can also be more prone to data errors. We also focus on capital-based measures, excluding liquidity-based ones from the macroprudential policy index.

Different specifications. Tables C1 and C2 in the appendix summarize the baseline model estimates with and without country fixed effects and control variables. The estimates show that regardless of whether we are considering borrower- or capital- and liquidity-based measures, it is crucial to include country fixed effects to uncover the cyclical change in inequality following macroprudential policy actions. Further, the tables show that including macro-financial controls greatly reduces the size of the estimated coefficient. For instance, with control variables, the estimated impact of borrower-based measures on the detrended Gini index in year five is reduced from 0.4 to 0.2 (Table C1).

Continuous measure. So far, our estimation of the relationship between macroprudential policy and income inequality has been based on dummy-type indexes that fail to account for the intensity of the policy taken. For example, a change in the loan-to-value limit from 100 to 90 would be treated the same as a change from 100 to 80. While this represents an important weakness of

⁹ The estimation of the economic significance of the credit redistribution channel is as follows. First, we multiply the estimated coefficients from the two-equation model and then we apply the recalculation back to the Gini index with the trend as in equation 2. The results are available upon request.

the macroprudential policy index, dummy-typesetting of individual policy actions allows for much richer cross-country comparison, which would not be possible if all the measures were intensity-adjusted. Nevertheless, we can use an intensity-adjusted measure for one specific policy instrument – the loan-to-value limit – for which we have data. We follow Alam et al. (2019) and consider an LTV limit of 100 as the baseline (neutral) regulatory setting. We then calculate the distance of the observed LTV limit in country i and year t from the baseline LTV level.

Table C3 in the appendix shows that the response to a 5 pp increase in the distance from the baseline LTV is a 0.28 pp increase in the detrended Gini index after five years, increasing to 0.35 pp after seven years.¹⁰ The effect of changes to the intensity-adjusted LTV measure is surprisingly fairly close to the effect estimated using a dummy-type borrower-based index which includes more types of policy actions (changes to debt service-to-income or debt-to-income limits).

Inverse probability weighted regression adjusted (IPWRA) estimator. We took special care to ensure that our results did not suffer from endogeneity problems (see Section 4.1). Nevertheless, we propose another empirical exercise to reassure our readers. Specifically, we use the IPWRA estimator, which combines the advantages of the inverse probability weighted estimator and the local projection method. Richter et al. (2019) use the same identification strategy to estimate the effect of LTV tightening on financial variables.

The estimation has two stages. In the first stage, we estimate the probability of a tightening of macroprudential measures based on the prevailing macro-financial conditions:

$$\log \left(\frac{P[d_{i,t} = 1 | Z_{i,t-1}]}{P[d_{i,t} = 0 | Z_{i,t-1}]} \right) = \beta Z_{i,t-1} + \alpha_i + \varepsilon_{i,t} \quad (3)$$

where $d_{i,t}$ is a binary indicator equal to one if macroprudential policy was tightened and zero otherwise,¹¹ $Z_{i,t-1}$ is a vector of macro-financial variables (the output gap, CPI inflation, the credit-to-GDP ratio, and unemployment), and α_i are country fixed effects.

Next, we use the inverse of the estimated probability of a tightening $\hat{p}_{i,t}$ to calculate the weights $w_{i,t} = d_{i,t}/\hat{p}_{i,t} + (1 - d_{i,t})/(1 - \hat{p}_{i,t})$ that enter the second stage of the regression. Such a weighting scheme puts more weight on difficult-to-predict observations. In other words, we place more weight on those macroprudential measures that appear to be a surprise given the observed economic and financial environment and less weight on those that could have been predicted. In the second stage, we run the same model specification as in our baseline equation 1 using weighted least squares. Further details on the methodology can be found in Jorda et al. (2016) and Jorda and Taylor (2016).

Table C4 and Figure C1 in the appendix present the first- and second-stage results, respectively. The shape of the impulse responses is similar to the baseline results, suggesting that potential endogeneity is probably limited in our case. The only notable difference is a somewhat faster decay of the responses in the longer term. This is especially true for the tightening of capital- and liquidity-based measures.

Alternative measures of inequality. The literature on income inequality discusses the potential shortcomings of the Gini index. For example, Allison (1978) suggests that for a typically shaped income distribution, the Gini index tends to be most sensitive to changes around the middle of the distribution and least sensitive to changes among the very rich and very poor. Atkinson and

¹⁰ Malovaná et al. (2022) show that a five-point change to the LTV limit is the most common regulatory action.

¹¹ We estimate the model separately for borrower-based measures and capital- and liquidity-based measures.

Bourguignon (2015) add that a country with a lower Gini index does not always experience more equal income distribution than a country with a higher Gini index, because the Lorenz curves of the two countries may intersect. Other studies then advise using alternative measures of income inequality to overcome these potential shortcomings (Palma, 2006; Zenga, 2007; Cobham and Sumner, 2014).¹² To address the literature, we use income shares as an alternative to the Gini index. The income shares are the percentages of the national income received by segments of the population. However, the data coverage for these additional measures is limited compared to the Gini index (only about 40% of the baseline dataset). Figure C2 in the appendix shows the results.

Two main findings stand out. First, the sum of the impulse response functions for the top and bottom 50% income shares roughly matches the direction of the impulse response functions in the baseline model with the Gini index. This is not surprising, because the Gini index mainly captures average changes in the middle of the income distribution. After borrower-based measures tighten, the inequality measured by the income shares also increases (an increase in the income share of the top 50% and a decrease in the income share of the bottom 50%), even though at a longer horizon and more so for advanced economies. On the other hand, after capital- and liquidity-based measures tighten, inequality increases in advanced economies and decreases in emerging markets and developing countries. Altogether, the shifts in income shares in response to macroprudential policy actions are consistent with the changes in the detrended Gini index.

Second, the impact of macroprudential policy on the top 20% income shares seems to be stronger than that on the top 50%. However, it is generally stronger for the bottom 50% than for the bottom 20%. Nevertheless, the distributional effects for the top and bottom 20% income shares are only slightly different from the top and bottom 50%. Thus, we believe that our results with the detrended Gini should fairly reflect the changes across the income distribution.

Excluding low-income countries and liquidity-based measures. So far, we have included all emerging markets and developing economies for which we have available data, meaning that we also retain some low-income developing countries. Therefore, we next check how the regression results change if we exclude those countries. In addition, we consider an even narrower sample, excluding countries that switched from low-income to middle-income status during the period analyzed. The division of countries into individual groups is shown in Table A2 in the appendix. A comparison of the regression results is then depicted in Figure C3 in the appendix. The response of income inequality to both groups of macroprudential measures (BBM and CLBM) is almost identical for the full sample of EMDE and the sample without low-income countries. This is not surprising given that the low-income countries implemented only a handful of macroprudential measures (see Table C5). The impact estimated for the sample of countries also excluding switching low-income countries is more pronounced but retains the same direction.

Next, we test the effect of a subset of macroprudential measures. Specifically, we exclude liquidity instruments from the set of capital- and liquidity-based macroprudential measures. As such, we analyze the impact of “pure” capital-based measures comprising the countercyclical capital buffer, the capital conservation buffer, the leverage ratio, and other capital requirements (risk weights, systemic risk buffer, minimum requirements). As shown in Figure C4 in the appendix, the shape of the response and the strength of the impact of “pure” capital-based measures on income inequality remains very similar in all regions compared to the full set of capital- and liquidity-based measures.

¹² On the other hand, Gastwirth (2017) shows that the Gini index is not overly sensitive to changes in the middle of the distribution and remains a useful tool for measuring inequality.

In advanced economies, the response is slightly weaker and decays more quickly, reflecting the fact that capital requirements have only recently been implemented in most advanced economies.

5. On the Relative Dominance of the Crisis Prevention and Mitigation Channel and the Credit Redistribution Channel

In this section, we check whether the relative dominance of the crisis prevention and mitigation channel and the credit redistribution channel is conditional on certain time or cross-sectional (country) characteristics. The main difference from the baseline specification in eq. (1) is that we differentiate the impact of macroprudential policy across countries and periods by including interaction terms with the respective dummy variables $d_{i,t}$. Formally:

$$GI_{i,t+h}^{gap} = \beta^h MaPP_{i,t} \times d_{i,t} + \gamma^h GI_{i,t}^{cs-trend} + \sum_{j=1}^2 \delta_j^h Z_{i,t-j} + \alpha_i^h + \alpha_t^h + \varepsilon_{i,t} \quad (4)$$

where $d_{i,t}$ is a binary indicator that takes the value one when a certain characteristic crosses a selected threshold (the median or the quartile values) and zero otherwise. Note that we create the dummy variable at the country level, meaning that the threshold value is defined for each country. As such, each country will switch between the two states. Previously defined terms remain the same. Parameter β^h gives us the state-dependent effect of macroprudential policy on income inequality.

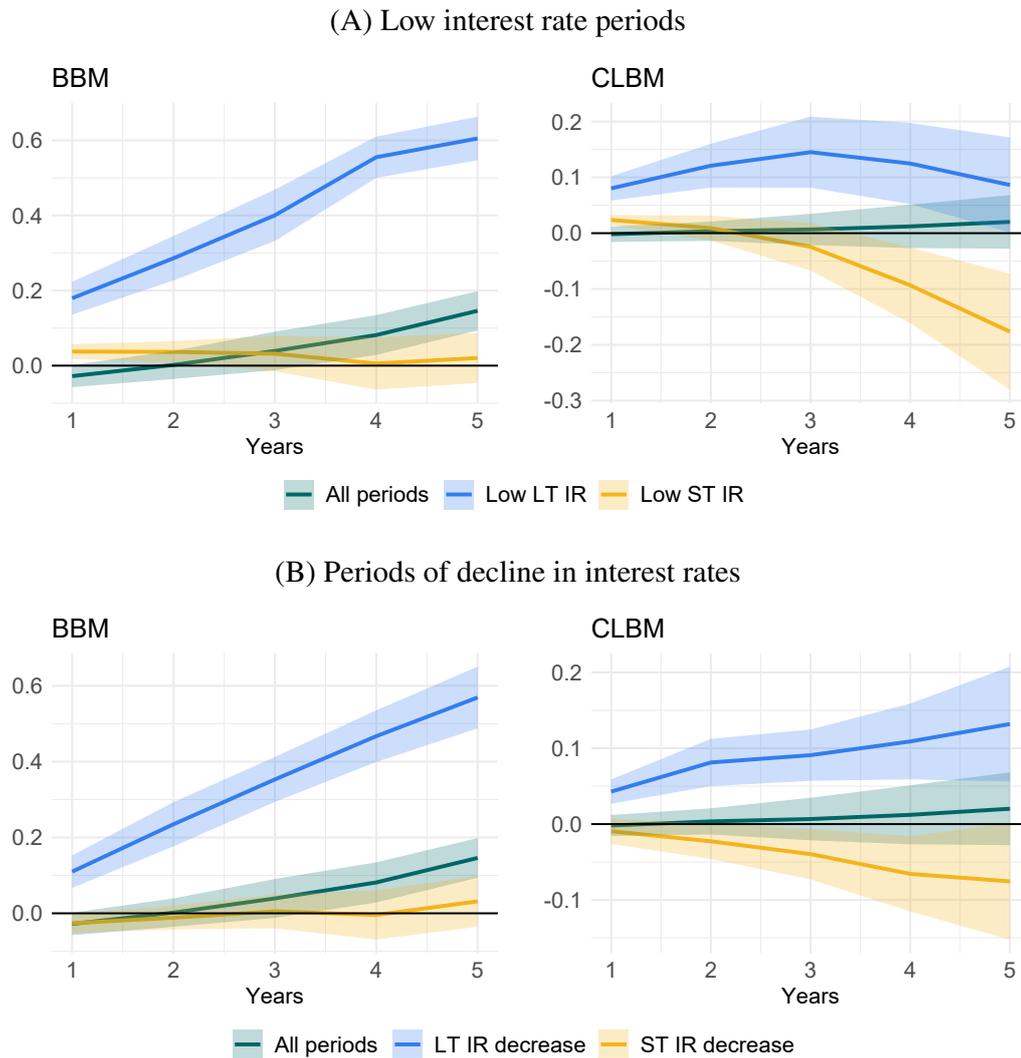
5.1 Low Interest Rate Environment

Recently, several studies have documented that keeping interest rates low for long has contributed to higher income and wealth inequality (Berisha et al., 2018; Auclert, 2019). This pattern is also well visible in our panel data. Figure B2 in the appendix shows that a decrease in interest rates contributes to increases in income inequality, while this effect is further amplified during periods of negative changes in interest rates (i.e., periods of monetary policy easing). At the same time, a low interest rate environment (LIRE) can contribute to the build-up of financial imbalances.¹³ It is thus not surprising that the LIRE period coincides with the increased use of macroprudential policy around the world. This motivated us to estimate the impact of macroprudential policy on income inequality in periods of interest rate decreases (when monetary policy is getting more accommodative) and periods of low interest rates (when monetary policy is already accommodative).¹⁴

Figure 6 shows that a macroprudential policy tightening increases income inequality in periods of accommodative monetary policy. The positive effect of macroprudential policy when interest rates are low is more than 50% stronger than the baseline effect. These results suggest that the credit redistribution channel is likely to dominate during periods of accommodative monetary policy. The mechanism may be as follows: accommodative monetary policy boosts the incomes of higher-income households relative to lower-income households, while stringent macroprudential policy restricts the incomes of lower-income households relative to higher-income households (for example, by cutting off riskier, lower-income households from the credit market).

¹³ Malovaná et al. (2022) review the literature on the potential adverse effects of a prolonged period of low interest rates on financial stability.

¹⁴ Low interest rate periods are defined as interest rates being below the first quartile.

Figure 6: Low or Falling Interest Rates, Macroprudential Policy, and Income Inequality

Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (4). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. Low interest rate periods are defined as interest rates below the first quartile (Panel A). We estimate all models with a full set of control variables and robust standard errors.

5.2 Financial Sector Characteristics

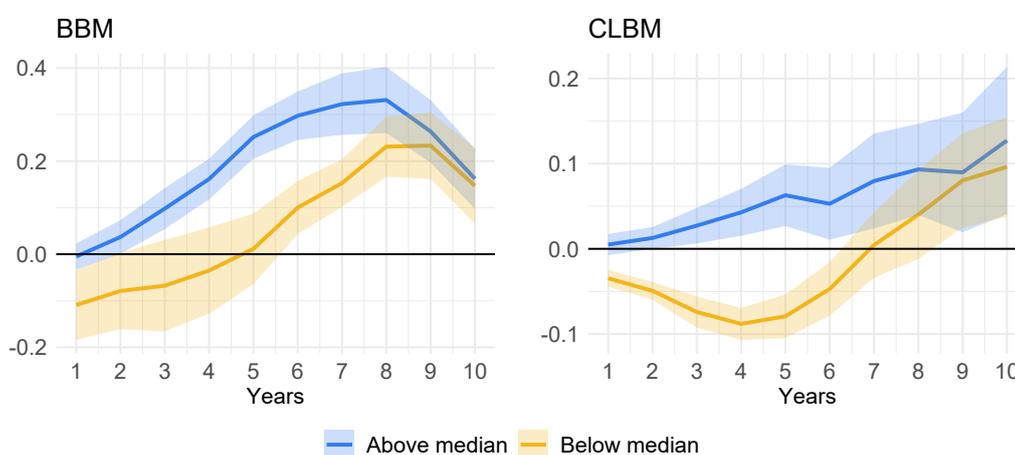
Banking sector capital resilience. Recent studies have established a strong empirical link between indicators of poor financial conditions (a low level of capitalization in particular) and significant tail risks to GDP (Adrian et al., 2019). Considering that macroprudential policy aims to build the financial sector's resilience, we test the sensitivity of its impact on income inequality conditional on banking sector resilience, expressed by the value of the regulatory capital ratio (measured as regulatory capital to total risk-weighted assets).

Figure 7 highlights important differences between countries with below- and above-median regulatory capital ratios. In less capitalized countries (below the median), capital- and liquidity-based regulation reduces income inequality, pointing to a more prominent role of the

crisis prevention and mitigation channel. On the contrary, in countries with an already high level of regulatory capital (above the median), additional capital requirements could increase inequality, as these tools become too binding, forcing banks to turn down riskier loan applications, usually those from low-income borrowers.

As for the borrower-based measures, we continue to find a positive impact on income inequality, but the impact is significantly weaker in countries with a below-median regulatory capital ratio. Specifically, the increase in income inequality following a tightening of borrower-based measures is about 50% lower in countries with less capitalized banking sectors. Thus, while the credit redistribution channel is still dominant in the case of borrower-based measures, it can be substantially weaker in these countries. The strength of the crisis prevention and mitigation channel in such countries becomes well visible even though we are focusing on below/above-median values.

Figure 7: Banking Sector Resilience, Macroprudential Policy, and Income Inequality



Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (4). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We measure the regulatory capital ratio using the ratio of total regulatory capital to risk-weighted assets. We estimate all models with a full set of control variables and robust standard errors.

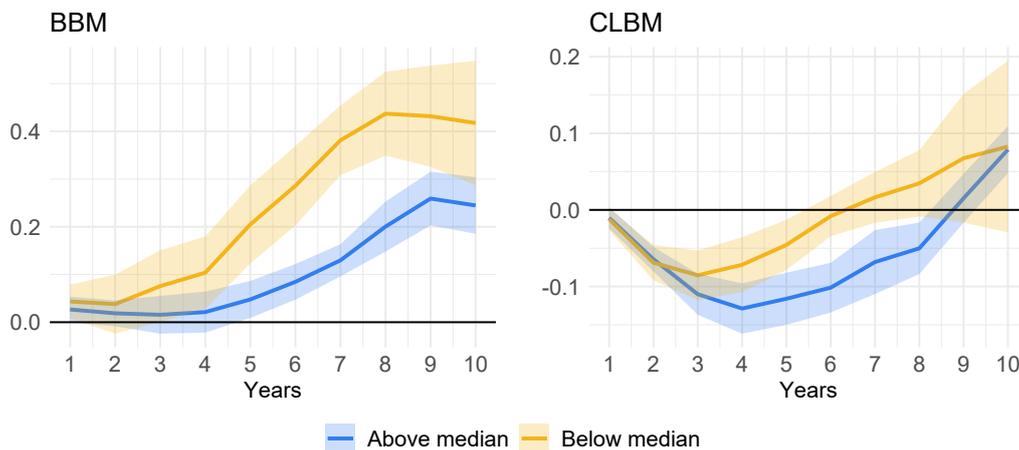
Banking sector concentration. Next, we explore the impact of macroprudential policy on income inequality in countries differentiated by the level of banking sector competition, proxied by the Lerner index.¹⁵ Higher values of the Lerner index imply a less competitive environment. The literature generally finds that market power (less competition) increases loan portfolio risk (Akins et al., 2016; Berger et al., 2017), but the estimates are not conclusive (Zigraiova and Havranek, 2016). Thus, the crisis mitigation and prevention channel could be stronger in countries with less competition.

Figure 8 shows that a tightening of capital- and liquidity-based measures in less competitive countries reduces income inequality more than in more competitive countries, the effect being about 50% stronger. When considering borrower-based measures, we document a generally positive effect on income inequality, but the effect is about 40% weaker in countries with an

¹⁵ The results are qualitatively comparable if we switch to the concentration ratio.

above-median level of concentration (i.e., a below-median level of competition). Overall, we find evidence consistent with the competition-stability view that less banking sector competition increases the risk of financial instability (Berger et al., 2017), which translates into greater strength of the crisis mitigation and prevention channel.¹⁶

Figure 8: Banking Sector Concentration, Macprudential Policy, and Income Inequality



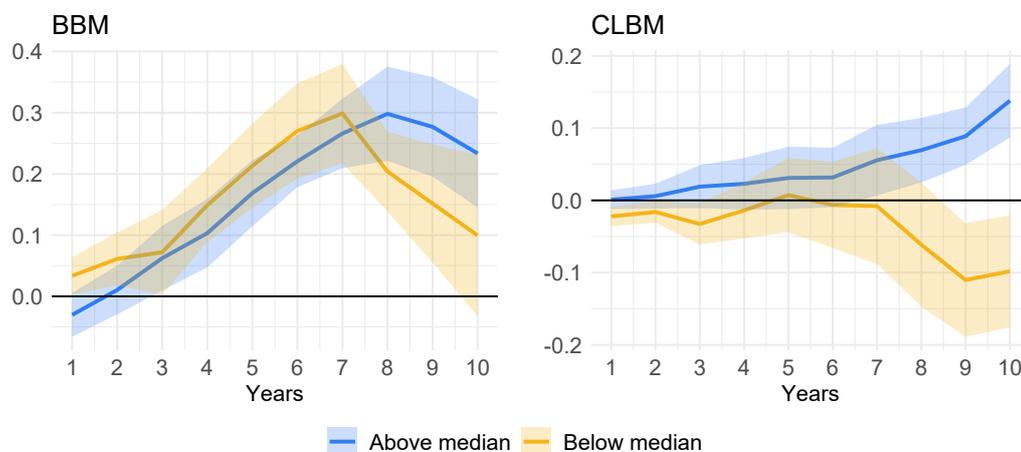
Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (4). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We measure bank concentration using the Lerner index. The results are qualitatively comparable if we switch to the concentration ratio. We estimate all models with a full set of control variables and robust standard errors.

Financial development. A growing body of research suggests that the beneficial effect of greater access to finance on financial stability depends on how that access is managed within the regulatory and supervisory framework (Cull et al., 2012; Morgan and Pontines, 2014). Prasad (2010) shows that financial inclusion can lead to greater efficiency of financial intermediation. We thus estimate the effect of macroprudential policy on income inequality conditional on the country's financial development index value taken from the IMF.

Figure 9 shows that the level of financial development affects the direction of the relationship between capital- and liquidity-based measures and income inequality. For less financially developed countries the effect is negative, i.e., tightening policy reduces income inequality, while for more financially developed countries it is weakly positive. Underdeveloped financial sectors thus seem to benefit from stricter regulation, with the crisis mitigation and prevention channel playing a larger role. When looking at the impact of borrower-based measures, we do not find significant differences for country group splits according to level of financial development.

¹⁶ Using information from the Global Financial Crisis of 2007–2009, Akins et al. (2016) show that states with less competition had higher rates of mortgage approval, experienced greater inflation in housing prices before the crisis, and showed a steeper decline in housing prices during the crisis.

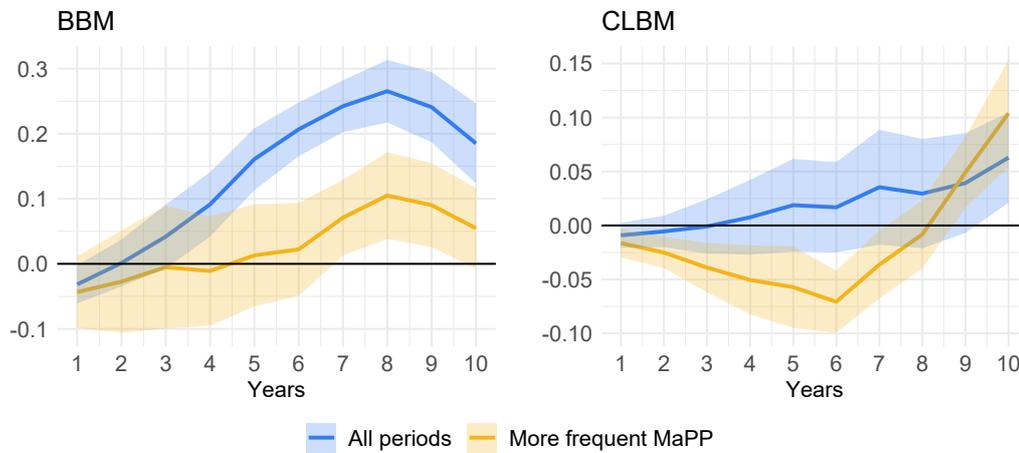
Figure 9: Financial Development, Macprudential Policy, and Income Inequality



Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (4). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We proxy for the level of financial development using the IMF’s Financial Development Index. We estimate all models with a full set of control variables and robust standard errors.

5.3 Frequency of Macprudential Policy Actions

Next, we estimate the effect of macroprudential policy depending on the frequency of macroprudential policy use. Some papers show that economies that have been actively using (macro)prudential policy tend to benefit from financial development more than economies where this policy has been less active (Agénor et al., 2018; Hodula and Ngo, 2022). We define more frequent use as the top quartile of the entire distribution, that is, we focus the analysis on the top 25% of countries with the most frequent use of macroprudential policy. Figure 10 shows that the effect in countries with more frequent macroprudential actions is generally pushed downward, as it is less positive for borrower-based measures and more negative for capital- and liquidity-based measures. A higher frequency of macroprudential policy actions is expected to boost the resilience and lower the riskiness of the financial sector. This would suggest that it increases the strength of the crisis mitigation and prevention channel.

Figure 10: Frequency of Macroprudential Policy and Income Inequality

Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (4). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. Periods of more frequent macroprudential actions are defined as a macroprudential policy index above the fourth quartile. We estimate all models with a full set of control variables and robust standard errors.

5.4 Null Results

During the empirical analysis, we tried several other tests and interactions that ultimately proved to be unnecessary/not statistically relevant. First of all, most of our hypotheses and related tests in the previous sections were tested for different geographic regions. However, these geographic regions tend to reflect differences in levels of country development (AE vs. EME) rather than any fundamental geographic differences in our results. For this reason, we do not report the results in the paper, but they are available upon request.

While macroeconomic and socio-economic variables are important as control variables in explaining inequality, many of them have no effect when used in interaction with macroprudential policy indexes. Placing a country in a positive or negative output gap has been shown to not affect the transmission of borrower-based measures or capital- and liquidity-based measures to inequality. Similarly, in interaction with macroprudential instruments, differences in population growth do not affect the transmission (although they are an important determinant of inequality). Differences in other variables mentioned by the literature as major determinants of inequality also do not affect the transmission of macroprudential policy to inequality. This is the case, for example, for education (inconsistent results for primary, secondary, and tertiary education) and globalization (measured as financial or economic globalization or de jure and de facto globalization).

Surprisingly, supply-side factors in the real estate market, such as construction (the volume index of production in construction) and permits (for dwellings and residential buildings), also had no impact on the effect of borrower-based measures on inequality. These variables are only available for advanced economies, but the reduced-sample results did not show statistically significant differences in their interaction with borrower-based measures.

Finally, we also considered the question of the interaction between borrower-based measures and capital- and liquidity-based measures together. We looked at the effect of borrower-based measures

on inequality accompanied by, first, tightening of capital- and liquidity-based measures and then loosening of capital- and liquidity-based measures. None of this yielded any new insights.

6. Conclusion

Using data from 105 countries, we trace the impact of a wide range of macroprudential instruments on income inequality over the period 1990–2019. We show that income inequality, as measured by the Gini index, changes relative to its trend in the several years following a macroprudential policy action. We find the effect on income inequality to be both upward- and downward-sloping, depending on the timing and type of the macroprudential policy measure used as well as on a broader set of macro-financial conditions.

We establish and empirically verify two channels that explain both the upward and downward effects of macroprudential policy on income inequality. First, we find that macroprudential tightening can reduce income inequality by building capacity in the financial sector to mitigate the adverse effects of a crisis (crisis mitigation) and directly preventing a collapse of the financial sector (crisis prevention). The crisis prevention and mitigation channel dominates during periods preceding crises and in less stable and less financially developed economies. Second, we show that more stringent macroprudential policy can lead to greater inequality by depressing credit and house price growth. This channel operates primarily through the tightening of borrower-based measures.

What are the policy implications of these findings? Recent studies, ours notwithstanding, show that macroprudential policy has real economic effects (Richter et al., 2019; Fidrmuc and Lind, 2020). A paramount concern is whether these real effects may counteract the intended stabilizing effects (Rajan, 2011; Kumhof et al., 2015). Our estimates suggest that this should not be the case, at least in terms of income distribution. Since different macroprudential policy instruments are found to have opposite effects on income inequality, the overall impact is neither clearly negative nor clearly positive. In fact, we show that the net effect might be zero or even negative when macroprudential policy is used preemptively. Specifically, income inequality decreases following a macroprudential tightening when the policy was tightened before a crisis or a credit boom. The active implementation of macroprudential policy before a credit boom should help maintain lending to the economy while reducing banks' risk-taking incentives and increasing their resilience. Timely macroprudential policy should also help mitigate the negative consequences of financial and economic crises, which tend to hit the poor more. On the contrary, when the macroprudential policy was tightened after the outbreak of a crisis, we find a significantly positive effect on inequality.

Based on our estimates, two straightforward suggestions emerge. First, we provide evidence supporting the claim that effective macroprudential policy needs to act preemptively and tighten its measures during credit booms. While there are apparent financial stability implications of preemptive macroprudential policy (Claessens et al., 2013; Galati and Moessner, 2013; Cerutti et al., 2017), we emphasize that there are also significant real economy effects. This is all the more important as countries have a relatively short history of using macroprudential policy preemptively, which may cause its stabilizing effects to be underestimated. Furthermore, macroprudential policy tightening during good times can be unpopular, and political pressures can limit regulators' ability to "lean against the wind" (Sever and Yücel, 2022; Müller, 2023). Second, economies below a certain level of economic and financial development are most likely to benefit from the stabilizing effects of macroprudential policy with only a limited impact on income inequality.

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Appendix A: Additional Information on Data

Table A1: Data Description and Sources

Variable	Definition	Data sources
Market Gini index	Gini index from market income	SWIID
Top and bottom 20% (50%) income share	Pre-tax income shares of households in different income groups	WID
Macprudential Policy Index	Dummy coded macprudential policy indexes (borrower-based measures, BBM; capital- and liquidity-based measures, CLBM)	iMaPP (IMF), Alam et al. (2019)
Output gap	Calculated from real GDP per capita using Hamilton (2018) filter	WDI
Inflation	Annual change in Consumer Price Index	WDI
Trade openness	Sum of exports and imports as share of GDP	PWT
Government expenditures	Central government expenditures as share of GDP	PWT
Human capital index	Human capital index, based on years of schooling and returns to education	PWT
Population	Population (in millions)	PWT
Financial crisis	Binary indicator (dummy variable) for occurrence of financial crises	Laeven and Valencia (2020)
Credit-to-GDP ratio	Domestic credit to private sector by banks as share of GDP	WDI
Short-term nominal interest rate	Real interest rates plus inflation	WDI
Long-term nominal interest rate	Long-term interest rates (10-year government bond yields)	FRED
Regulatory capital ratio	Regulatory capital to risk-weighted assets	FRED
Lerner index	A measure of market power in the banking market. It is defined as the difference between output prices and marginal costs (relative to prices)	FRED
Financial development	Financial development index	IMF

Note: SWIID = Standardized World Income Inequality Database; WID = World Inequality Database; iMaPP = Integrated Macprudential Policy Database; WDI = World Bank's World Development Indicators; PWT = Penn World Table; BIS = Bank for International Settlements; FRED = Federal Reserve Economic Data.

Table A2: Countries in the Analysis

Group	No.	Countries
IMF classification		
Advanced economies (AE)	35	Australia, Austria, Belgium, Canada, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Iceland, Ireland, Israel, Italy, Japan, Korea, Latvia, Lithuania, Luxembourg, Malta, Netherlands, New Zealand, Norway, Portugal, Singapore, Slovakia, Slovenia, Spain, Sweden, Switzerland, Taiwan, United Kingdom, United States
Emerging market and developing economies (EMDE)	70	Albania, Algeria, Angola, Argentina, Armenia, Azerbaijan, Bahamas, Bangladesh, Belarus, Benin, Bhutan, Botswana, Brazil, Bulgaria, Cambodia, Colombia, Costa Rica, Croatia, Dominican Republic, Ecuador, El Salvador, Fiji, Georgia, Ghana, Haiti, Honduras, Hungary, Chile, China, India, Indonesia, Jamaica, Kazakhstan, Kenya, Kosovo, Laos, Lebanon, Lesotho, Malaysia, Mauritania, Mauritius, Mexico, Moldova, Mongolia, Montenegro, Morocco, Nepal, Niger, Nigeria, Oman, Pakistan, Peru, Philippines, Poland, Romania, Russia, Saudi Arabia, Senegal, Serbia, South Africa, Tajikistan, Thailand, Tonga, Tunisia, Turkey, Ukraine, United Arab Emirates, Uruguay, Vietnam, Zambia
<i>Low-income developing countries (LIDC)</i>	18	<i>Bangladesh, Benin, Bhutan, Cambodia, Ghana, Haiti, Honduras, Kenya, Laos, Lesotho, Mauritania, Moldova, Nepal, Niger, Senegal, Tajikistan, Tonga, Zambia</i>
<i>Switching LIDC</i>	12	<i>Albania, Angola, Armenia, Azerbaijan, Georgia, China, India, Indonesia, Mongolia, Nigeria, Pakistan, Vietnam</i>
Regional classification		
Africa	12	Angola, Benin, Botswana, Ghana, Kenya, Lesotho, Mauritius, Niger, Nigeria, Senegal, South Africa, Zambia
Asia and Pacific	21	Australia, Bangladesh, Bhutan, Cambodia, Fiji, China, India, Indonesia, Japan, Korea, Laos, Malaysia, Mongolia, Nepal, New Zealand, Philippines, Singapore, Taiwan, Thailand, Tonga, Vietnam
Europe	41	Albania, Austria, Belarus, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Israel, Italy, Kosovo, Latvia, Lithuania, Luxembourg, Malta, Moldova, Montenegro, Netherlands, Norway, Poland, Portugal, Romania, Russia, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Turkey, Ukraine, United Kingdom
Middle and South America	15	Argentina, Bahamas, Brazil, Colombia, Costa Rica, Dominican Republic, Ecuador, El Salvador, Haiti, Honduras, Chile, Jamaica, Mexico, Peru, Uruguay
Middle East and Central Asia	14	Algeria, Armenia, Azerbaijan, Georgia, Kazakhstan, Lebanon, Mauritania, Morocco, Oman, Pakistan, Saudi Arabia, Tajikistan, Tunisia, United Arab Emirates
North America	2	Canada, United States

Note: We divided countries based on the IMF classification provided in the Fiscal Monitor, which divides the world into three major groups: advanced economies, emerging market and middle-income economies, and low-income developing countries (LIDC). EMDE consists of the two latter groups. Switching LIDC are countries that moved from low-income to middle-income during the period analyzed.

Table A3: Categorization of Macroprudential Policy Instruments in iMaPP

Capital- and liquidity-based measures	Leverage ratio, counter-cyclical capital buffer, capital conservation buffer, capital requirements, liquidity requirements, limits on FX positions, limits on credit growth, loan loss provisions, limits on loan-to-deposit ratio, limits on foreign currency loans
Borrower-based measures	Limits on loan-to-value ratio, limits on debt service-to-income ratio, limits on loan-to-income ratio

Source: Alam et al. (2019), own elaboration

Figure A1: Cross-country Heterogeneity of the Gini Index

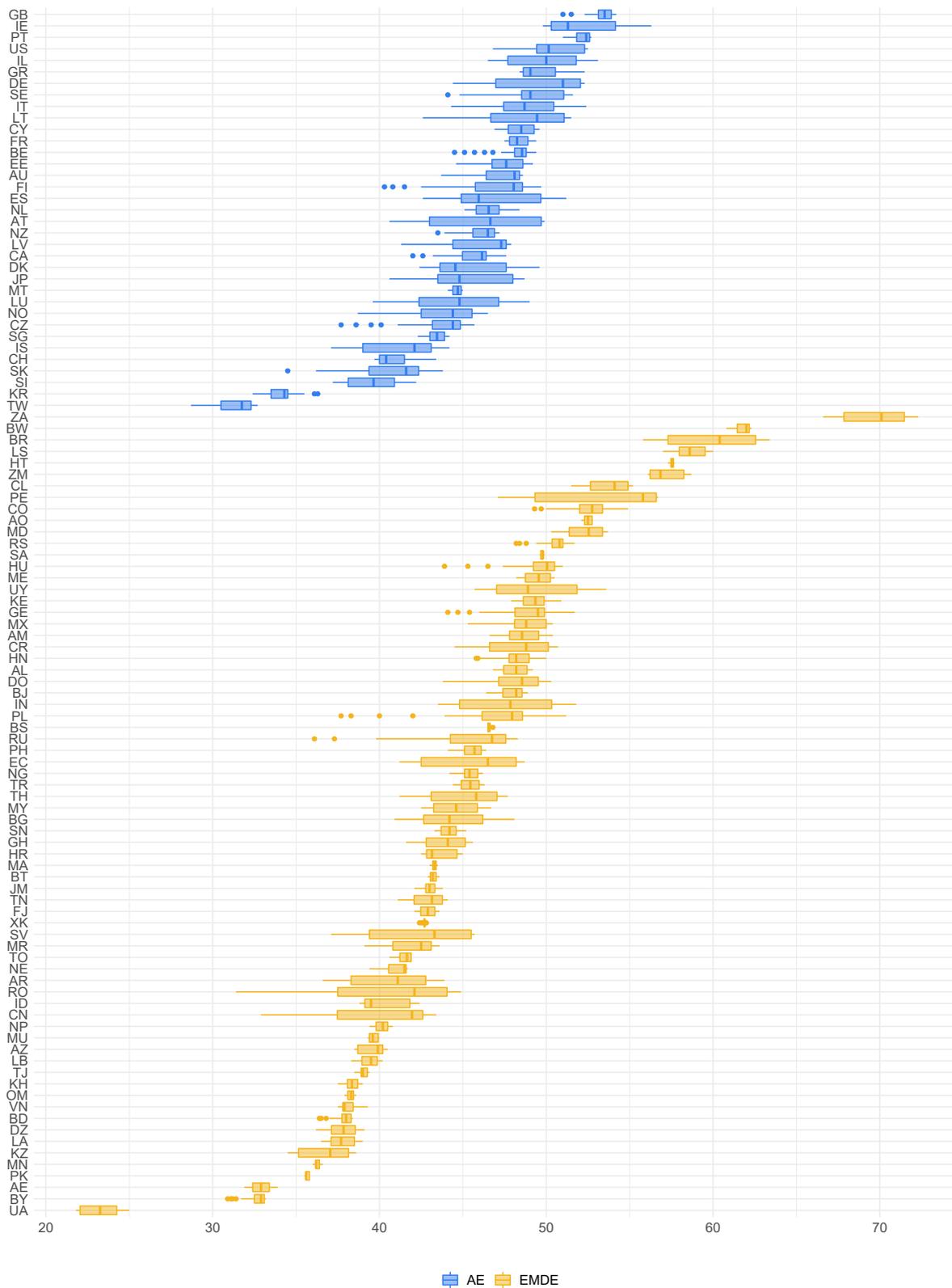


Figure A2: Heterogeneity of the Gini Index by Year

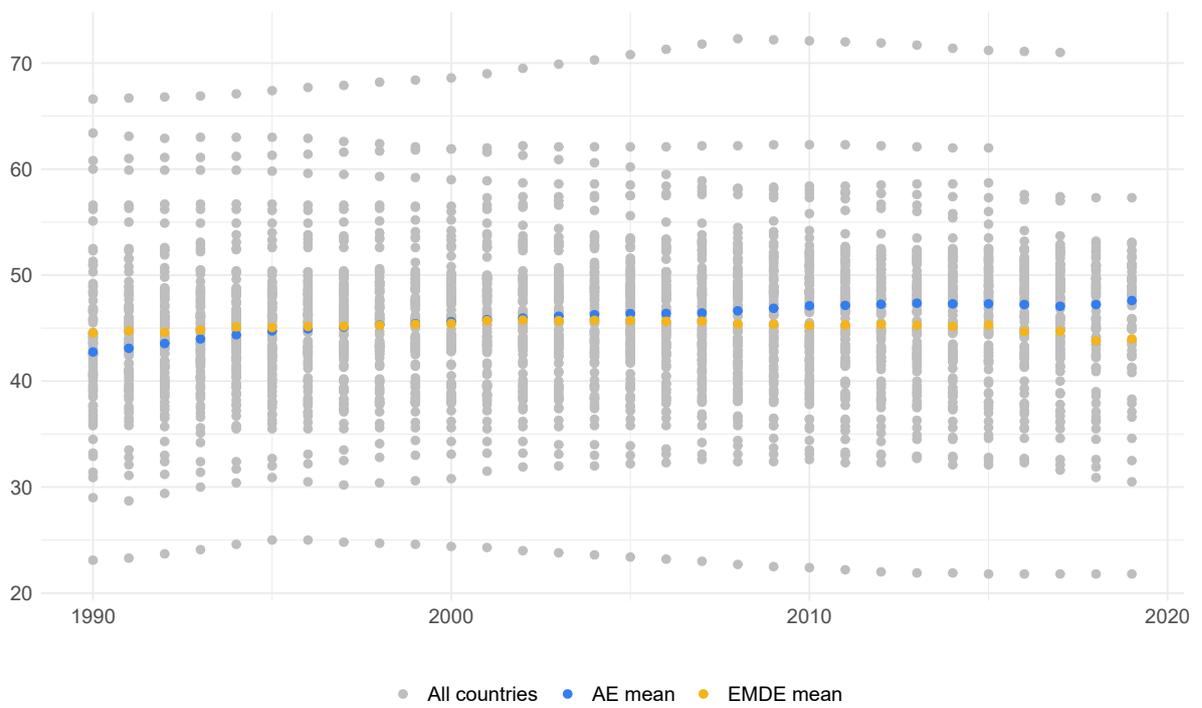


Table A4: Summary Statistics of Control Variables

	Obs.	Mean	Median	SD	Min	Max
All countries						
Detrended Gini index (% of global trend)	2,372	0.020	0.380	14.616	-51.771	60.119
Country-specific trend (% of Gini index)	2,322	45.729	45.975	6.702	21.734	72.884
Top 50% income share	831	77.053	76.970	3.928	65.600	92.580
Bottom 50% income share	831	22.953	23.010	3.931	7.430	34.410
Top 20% income share	831	44.664	43.970	5.480	31.900	73.630
Bottom 20% income share	831	5.242	5.295	1.339	1.160	9.070
Output gap (% of trend)	2,256	0.140	0.473	3.646	-7.941	6.837
Inflation (%)	2,281	6.152	3.501	7.816	0.070	38.918
Trade (% of GDP)	2,317	83.612	76.002	38.212	28.805	166.745
Government expenditures (% of GDP)	2,336	18.351	17.804	6.007	9.303	31.219
Human capital index (% growth)	2,146	0.801	0.715	0.656	-2.487	4.960
Population (% growth)	2,270	0.922	0.891	1.213	-21.922	8.923
Financial crisis (binary indicator)	2,372	0.088	0	0.284	0	1
Credit-to-GDP ratio (%)	2,144	55.295	45.960	39.870	7.063	141.585
Short-term nominal interest rate (%)	1,421	13.012	10.689	9.718	-6.227	59.976
Long-term nominal interest rate (%)	769	4.603	4.307	4.206	-0.362	87.376
Regulatory capital ratio (%)	1,667	15.890	15.200	4.727	1.755	48.600
Lerner index	1,563	0.242	0.236	0.148	-1.609	1.076
Financial development index	2,318	0.394	0.342	0.243	0	1
Advanced economies						
Detrended Gini index (% of global trend)	863	-0.006	1.941	10.303	-35.401	20.996
Country-specific trend (% of Gini index)	860	46.416	47.432	4.851	30.680	56.633
Top 50% income share	690	76.252	76.760	3.274	65.600	83.490
Bottom 50% income share	690	23.755	23.250	3.276	16.510	34.410
Top 20% income share	690	43.472	43.655	3.917	31.900	51.710
Bottom 20% income share	690	5.499	5.428	1.148	2.570	9.070
Output gap (% of trend)	812	0.217	0.611	3.255	-7.941	6.837
Inflation (%)	838	2.477	1.973	2.935	0.070	38.918
Trade (% of GDP)	838	93.878	82.727	42.477	28.805	166.745
Government expenditures (% of GDP)	863	18.359	17.826	5.207	9.303	31.219
Human capital index (% growth)	854	0.632	0.559	0.570	-0.522	4.960
Population (% growth)	854	0.566	0.489	0.811	-1.528	4.479
Financial crisis (binary indicator)	863	0.126	0	0.332	0	1
Credit-to-GDP ratio (%)	680	94.920	95.300	32.807	7.063	141.585
Short-term nominal interest rate (%)	319	5.880	5.224	3.528	-1.759	20.750
Long-term nominal interest rate (%)	658	3.937	4.119	2.312	-0.362	22.497
Regulatory capital ratio (%)	706	14.784	13.942	3.919	6.600	35.653
Lerner index	606	0.213	0.195	0.157	-1.609	1.076
Financial development index	838	0.627	0.667	0.199	0.100	1
Emerging market and developing economies						
Detrended Gini index (% of global trend)	1,509	0.034	-1.014	16.589	-51.771	60.119
Country-specific trend (% of Gini index)	1,462	45.325	44.799	7.555	21.734	72.884
Top 50% income share	141	80.971	80.240	4.481	74.210	92.580
Bottom 50% income share	141	19.027	19.760	4.482	7.430	25.810
Top 20% income share	141	50.499	47.190	7.825	41.430	73.630
Bottom 20% income share	141	3.989	4.030	1.500	1.160	6.580
Output gap (% of trend)	1,444	0.096	0.393	3.848	-7.941	6.837
Inflation (%)	1,443	8.287	5.679	8.898	0.070	38.918
Trade (% of GDP)	1,479	77.795	72.501	34.244	28.805	166.745
Government expenditures (% of GDP)	1,473	18.346	17.735	6.431	9.303	31.219
Human capital index (% growth)	1,292	0.913	0.898	0.684	-2.487	3.604
Population (% growth)	1,416	1.136	1.190	1.357	-21.922	8.923
Financial crisis (binary indicator)	1,509	0.066	0	0.249	0	1
Credit-to-GDP ratio (%)	1,464	36.890	29.579	27.570	7.063	141.585
Short-term nominal interest rate (%)	1,102	15.076	13.324	9.961	-6.227	59.976
Long-term nominal interest rate (%)	111	8.551	7.523	8.554	2.348	87.376
Regulatory capital ratio (%)	961	16.702	16.090	5.093	1.755	48.600
Lerner index	957	0.261	0.259	0.139	-1.137	0.677
Financial development index	1,480	0.262	0.224	0.148	0	0.739

Note: The output gap is estimated using the Hamilton filter. Selected variables are winsorized globally at 5% from each side.

Appendix B: Additional Empirical Results

B.1 Baseline Results

Table B1: Response of the Gini Index to a Change in Borrower-based Measures

	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
All countries										
BBM	-0.032 (0.029)	0.001 (0.036)	0.042 (0.049)	0.091* (0.050)	0.161*** (0.048)	0.207*** (0.041)	0.242*** (0.040)	0.265*** (0.048)	0.241*** (0.054)	0.185*** (0.062)
Observations	1,720	1,630	1,539	1,448	1,357	1,267	1,177	1,088	999	913
Countries	93	93	93	93	93	93	92	90	87	85
R ²	0.859	0.79	0.696	0.589	0.482	0.383	0.293	0.229	0.179	0.133
Adj. R ²	0.847	0.772	0.668	0.549	0.428	0.314	0.208	0.132	0.069	0.008
Advanced economies										
BBM	0.030 (0.029)	0.074 (0.052)	0.156** (0.076)	0.264*** (0.087)	0.386*** (0.106)	0.533*** (0.129)	0.582*** (0.139)	0.541*** (0.147)	0.497*** (0.143)	0.465*** (0.134)
Observations	602	570	537	504	471	439	407	375	342	311
Countries	34	34	34	34	34	34	34	34	32	32
R ²	0.894	0.783	0.645	0.519	0.404	0.334	0.267	0.221	0.196	0.17
Adj. R ²	0.88	0.752	0.591	0.441	0.302	0.212	0.122	0.054	0.013	-0.037
Emerging market and developing economies										
BBM	0.022 (0.043)	0.016 (0.066)	0.020 (0.085)	0.017 (0.093)	0.031 (0.093)	0.045 (0.087)	0.087 (0.070)	0.131*** (0.047)	0.125** (0.056)	0.035 (0.072)
Observations	1,118	1,060	1,002	944	886	828	770	713	657	602
Countries	59	59	59	59	59	59	58	56	55	53
R ²	0.937	0.882	0.799	0.706	0.61	0.506	0.407	0.327	0.252	0.194
Adj. R ²	0.931	0.87	0.778	0.673	0.563	0.443	0.328	0.232	0.139	0.065

Note: The table shows the baseline regression results of equation (1). For the sake of brevity, we report only responses to the de-trended Gini index over the ten years following a unit change in the index of borrower-based measures. The regression models, however, include all control variables and fixed effects. We estimate robust standard errors. '****' 0.01 '***' 0.05 '**' 0.1.

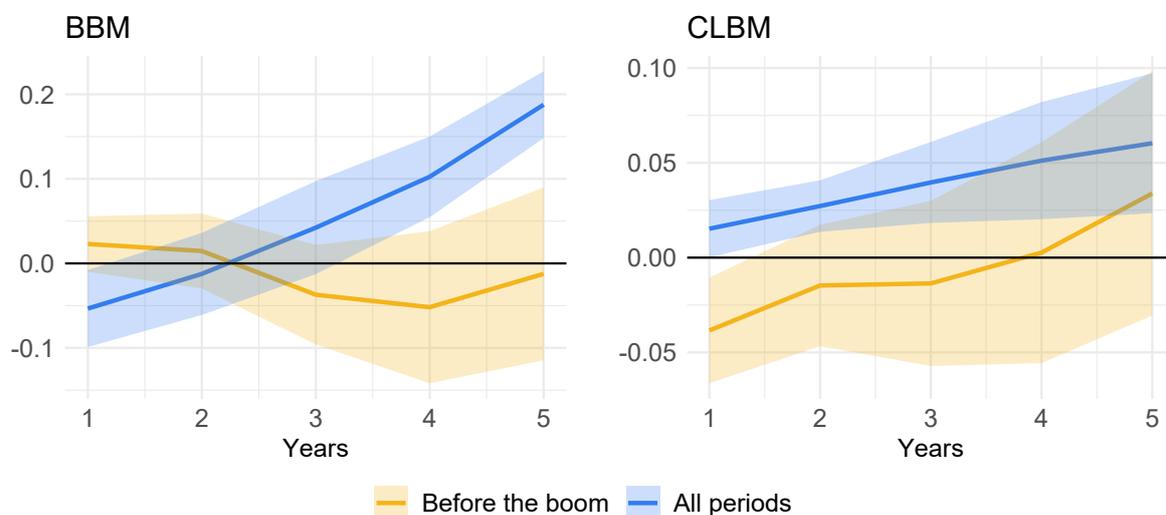
Table B2: Response of the Gini Index to a Change in Capital- and Liquidity-based Measures

	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
All countries										
CLBM	-0.009 (0.012)	-0.006 (0.015)	-0.001 (0.025)	0.008 (0.035)	0.019 (0.043)	0.017 (0.042)	0.035 (0.053)	0.030 (0.051)	0.039 (0.046)	0.063 (0.042)
Observations	1,720	1,630	1,539	1,448	1,357	1,267	1,177	1,088	999	913
Countries	93	93	93	93	93	93	92	90	87	85
R ²	0.858	0.79	0.696	0.588	0.478	0.378	0.285	0.22	0.172	0.13
Adj. R ²	0.847	0.772	0.667	0.548	0.424	0.308	0.2	0.122	0.061	0.004
Advanced economies										
CLBM	0.037*** (0.013)	0.071*** (0.023)	0.112*** (0.033)	0.165*** (0.047)	0.226*** (0.059)	0.271*** (0.066)	0.324*** (0.070)	0.253*** (0.074)	0.162* (0.094)	0.028 (0.116)
Observations	602	570	537	504	471	439	407	375	342	311
Countries	34	34	34	34	34	34	34	34	32	32
R ²	0.895	0.785	0.647	0.517	0.394	0.301	0.225	0.175	0.148	0.119
Adj. R ²	0.88	0.754	0.593	0.439	0.289	0.173	0.072	-0.002	-0.045	-0.101
Emerging market and developing economies										
CLBM	-0.030** (0.015)	-0.058** (0.027)	-0.089** (0.040)	-0.113** (0.047)	-0.133** (0.052)	-0.159*** (0.048)	-0.143*** (0.050)	-0.121*** (0.046)	-0.055 (0.035)	0.019 (0.030)
Observations	1,118	1,060	1,002	944	886	828	770	713	657	602
Countries	59	59	59	59	59	59	58	56	55	53
R ²	0.937	0.884	0.803	0.712	0.616	0.514	0.413	0.33	0.252	0.194
Adj. R ²	0.931	0.872	0.782	0.679	0.571	0.453	0.335	0.236	0.139	0.065

Note: The table shows the baseline regression results of equation (1). For the sake of brevity, we report only responses to the de-trended Gini index over the ten years following a unit change in the index of capital- and liquidity-based measures. The regression models, however, include all control variables and fixed effects. We estimate robust standard errors. '***' 0.01 '**' 0.05 '*' 0.1.

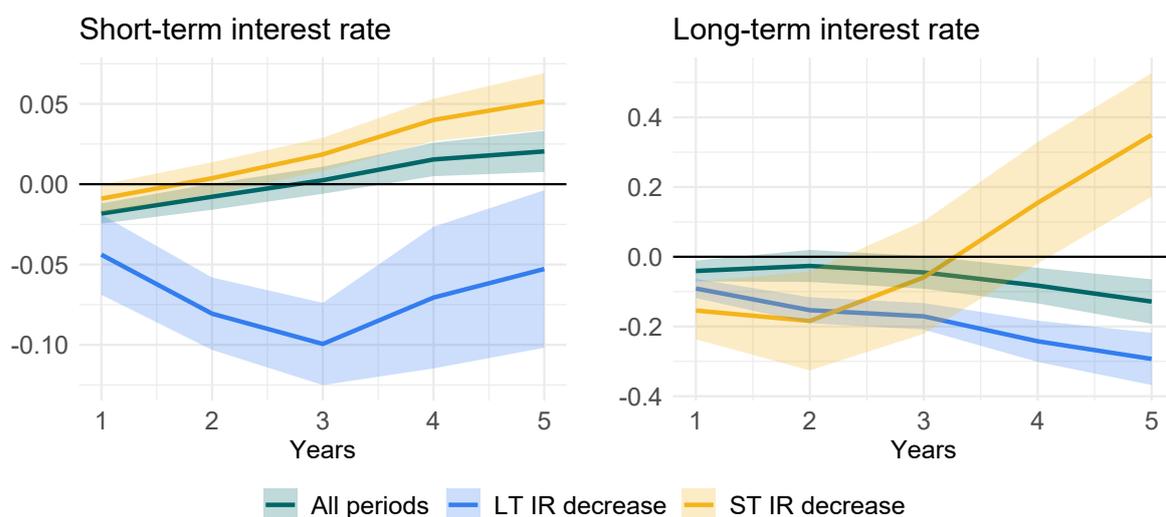
B.2 Additional Results

Figure B1: Crisis Prevention (Credit and House Price Booms)



Note: The charts show impulse response functions constructed from the regression results of the local projection model in equation (1). The boom periods are defined based on the misalignment between credit growth and real GDP growth and between house price growth and real GDP growth. Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. In the regression, we exclude two control variables: the dummy variable for the financial crisis and the credit-to-GDP ratio. We estimate robust standard errors.

Figure B2: Response of the Gini Index to Change in Short- and Long-term Interest Rates



Note: The chart shows impulse response functions constructed from the regression results of a local projection model similar to that in equation (1). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the five years following a 1 pp change in short-term or long-term interest rates. We estimate all models with a full set of control variables and robust standard errors.

Appendix C: Robustness

C.1 Different Specifications

Table C1: Sensitivity of the Gini Index Results to the Exclusion of Fixed Effects and Control Variables (Response to a Change in Borrower-based Measures)

	Year 1	Year 5	Year 10	Year 1	Year 5	Year 10	Year 1	Year 5	Year 10
All countries									
BBM	-0.971*** (0.152)	-0.974*** (0.178)	-0.897*** (0.25)	0.268* (0.129)	0.412*** (0.093)	0.438*** (0.084)	-0.032 (0.029)	0.161*** (0.048)	0.185** (0.062)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	2,372	1,952	1,427	2,372	1,952	1,427	1,720	1,357	913
Countries	105	105	105	105	105	105	93	93	85
R ²	0.011	0.007	0.003	0.009	0.017	0.016	0.859	0.482	0.133
Adj. R ²	0.01	0.007	0.002	-0.048	-0.05	-0.074	0.847	0.428	0.008
Advanced economies									
BBM	-1.072*** (0.151)	-1.269*** (0.133)	-1.312*** (0.097)	-0.177* (0.089)	0.146 (0.102)	0.557*** (0.086)	0.030 (0.029)	0.386*** (0.106)	0.465*** (0.134)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	863	723	548	863	723	548	602	471	311
Countries	35	35	35	35	35	35	34	34	32
R ²	0.039	0.033	0.017	0.007	0.003	0.036	0.894	0.404	0.17
Adj. R ²	0.038	0.031	0.015	-0.066	-0.079	-0.061	0.88	0.302	-0.037
Emerging market and developing economies									
BBM	-0.863*** (0.204)	-0.690** (0.245)	-0.471 (0.400)	0.815*** (0.153)	0.698*** (0.149)	0.341** (0.115)	0.022 (0.043)	0.031 (0.093)	0.035 (0.072)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	1,509	1,229	879	1,509	1,229	879	1,118	886	602
Countries	70	70	70	70	70	70	59	59	53
R ²	0.005	0.002	0.001	0.054	0.038	0.008	0.937	0.61	0.194
Adj. R ²	0.004	0.001	-0.001	-0.009	-0.038	-0.098	0.931	0.563	0.065

Note: The table shows the baseline regression results of equation (1). We gradually add control variables and fixed effects in the baseline regression to see the sensitivity of the results. For the sake of brevity, we report only responses to the de-trended Gini index on three horizons (1, 5, and 10 years) following a unit change in the index of borrower-based measures. We estimate robust standard errors. *** 0.01 ** 0.05 * 0.1.

Table C2: Sensitivity of the Gini Index Results to the Exclusion of Fixed Effects and Control Variables (Response to a Change in Capital- and Liquidity-based Measures)

	Year 1	Year 5	Year 10	Year 1	Year 5	Year 10	Year 1	Year 5	Year 10
All countries									
CLBM	-0.160*	-0.265**	-0.224	0.088	-0.040	-0.003	-0.009	0.019	0.063
	(0.078)	(0.100)	(0.205)	(0.055)	(0.033)	(0.077)	(0.012)	(0.043)	(0.042)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	2,372	1,952	1,427	2,372	1,952	1,427	1,720	1,357	913
Countries	105	105	105	105	105	105	93	93	85
R ²	0.002	0.002	0.001	0.005	0	0	0.858	0.478	0.13
Adj. R ²	0.002	0.002	0	-0.053	-0.068	-0.092	0.847	0.424	0.004
Advanced economies									
CLBM	-0.472*	-1.712***	-3.158***	0.030	0.005	-0.068	0.037**	0.226***	0.028
	(0.218)	(0.360)	(0.141)	(0.062)	(0.080)	(0.164)	(0.013)	(0.059)	(0.116)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	863	723	548	863	723	548	602	471	311
Countries	35	35	35	35	35	35	34	34	32
R ²	0.044	0.135	0.189	0	0	0	0.895	0.394	0.119
Adj. R ²	0.043	0.134	0.188	-0.073	-0.082	-0.1	0.88	0.289	-0.101
Emerging market and developing economies									
CLBM	0.034	0.298	1.069*	0.133*	-0.010	0.027	-0.030*	-0.133*	0.019
	(0.083)	(0.214)	(0.418)	(0.059)	(0.055)	(0.054)	(0.015)	(0.052)	(0.030)
FE	N	N	N	Y	Y	Y	Y	Y	Y
Controls	N	N	N	N	N	N	Y	Y	Y
Obs.	1,509	1,229	879	1,509	1,229	879	1,118	886	602
Countries	70	70	70	70	70	70	59	59	53
R ²	0	0.002	0.012	0.011	0	0	0.937	0.616	0.194
Adj. R ²	-0.001	0.001	0.011	-0.055	-0.079	-0.107	0.931	0.571	0.065

Note: The table shows the baseline regression results of equation (1). We gradually add control variables and fixed effects in the baseline regression to see the sensitivity of the results. For the sake of brevity, we report only responses to the de-trended Gini index on three horizons (1, 5, and 10 years) following a unit change in the index of capital- and liquidity-based measures. We estimate robust standard errors. '***' 0.01 '**' 0.05 '*' 0.1.

C.2 Continuous Measure**Table C3: Response of the Gini Index to a Change in the Distance to the LTV Limit (Continuous Measure)**

	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
All countries										
Dist. to LTV	0.021*** (0.004)	0.025*** (0.004)	0.033*** (0.006)	0.044*** (0.007)	0.056*** (0.008)	0.065*** (0.010)	0.070*** (0.011)	0.066*** (0.010)	0.053*** (0.012)	0.041** (0.014)
Obs.	1,153	1,094	1,034	974	914	855	796	738	680	624
Countries	61	61	61	61	61	61	60	59	57	57
R ²	0.849	0.772	0.67	0.561	0.458	0.371	0.297	0.245	0.207	0.17
Adj. R ²	0.835	0.749	0.636	0.513	0.394	0.292	0.204	0.138	0.089	0.035
Advanced economies										
Dist. to LTV	0.001 (0.007)	0.003 (0.012)	0.017 (0.017)	0.047* (0.021)	0.089*** (0.022)	0.129*** (0.018)	0.148*** (0.018)	0.139*** (0.025)	0.120*** (0.023)	0.108*** (0.028)
Obs.	598	566	533	500	467	435	403	371	338	307
Countries	34	34	34	34	34	34	34	34	32	32
R ²	0.892	0.78	0.64	0.515	0.415	0.37	0.327	0.284	0.256	0.219
Adj. R ²	0.877	0.748	0.584	0.435	0.314	0.253	0.193	0.128	0.085	0.021
Emerging market and developing economies										
Dist. to LTV	0.019* (0.007)	0.028** (0.011)	0.039** (0.014)	0.043** (0.016)	0.042* (0.016)	0.035* (0.016)	0.033** (0.012)	0.024* (0.012)	0.006 (0.017)	-0.015 (0.022)
Obs.	555	528	501	474	447	420	393	367	342	317
Countries	27	27	27	27	27	27	26	25	25	25
R ²	0.922	0.862	0.78	0.696	0.619	0.543	0.478	0.433	0.393	0.373
Adj. R ²	0.911	0.842	0.747	0.649	0.558	0.465	0.386	0.329	0.273	0.241

Note: The table shows the baseline regression results of equation (1). Instead of the macroprudential policy index, we use a continuous measure of the distance to the LTV limit, calculated as 100 minus the LTV limit. For the sake of brevity, we report only responses to the de-trended Gini index over the ten years following a 1 pp change in the distance to the LTV limit. The regression models, however, include all control variables and fixed effects. We estimate robust standard errors. '***' 0.01 '**' 0.05 '*' 0.1.

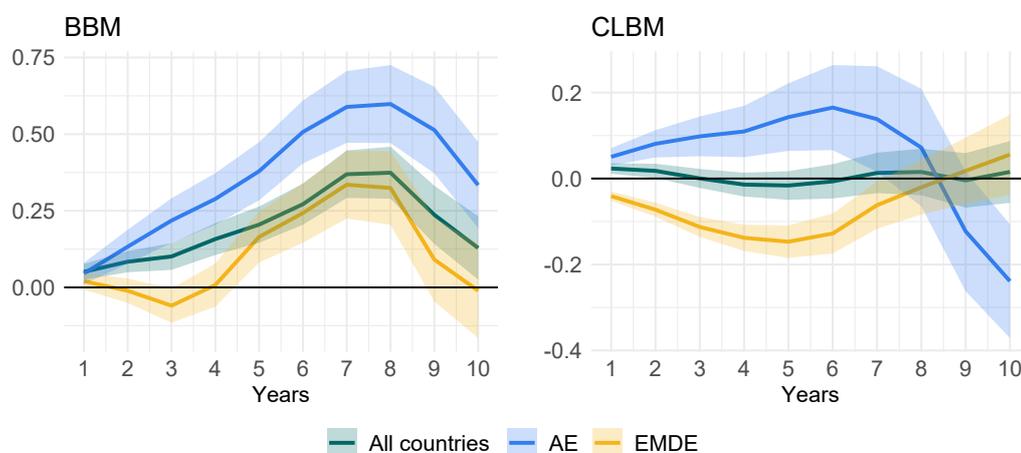
C.3 Inverse Probability Weighted Regression-adjusted Estimator

Table C4: First-stage Results – Prediction of Macprudential Tightening Actions

	BBM	CLBM
Output gap	0.124*** (0.032)	0.073*** (0.017)
CPI inflation	-0.058* (0.029)	-0.081*** (0.016)
Credit-to-GDP ratio	0.016** (0.006)	0.023*** (0.004)
Unemployment	-0.089** (0.045)	-0.064** (0.026)
Country FE	Y	Y
Observations	1,861	1,861
Pseudo.R2	0.349	0.214
AUC	0.879	0.626

Note: The table shows logit classification models where the dependent variable is a binary indicator equal to one if macroprudential policy was tightened and zero otherwise. Robust standard errors are in parentheses. '***' 0.01 '**' 0.05 '*' 0.1.

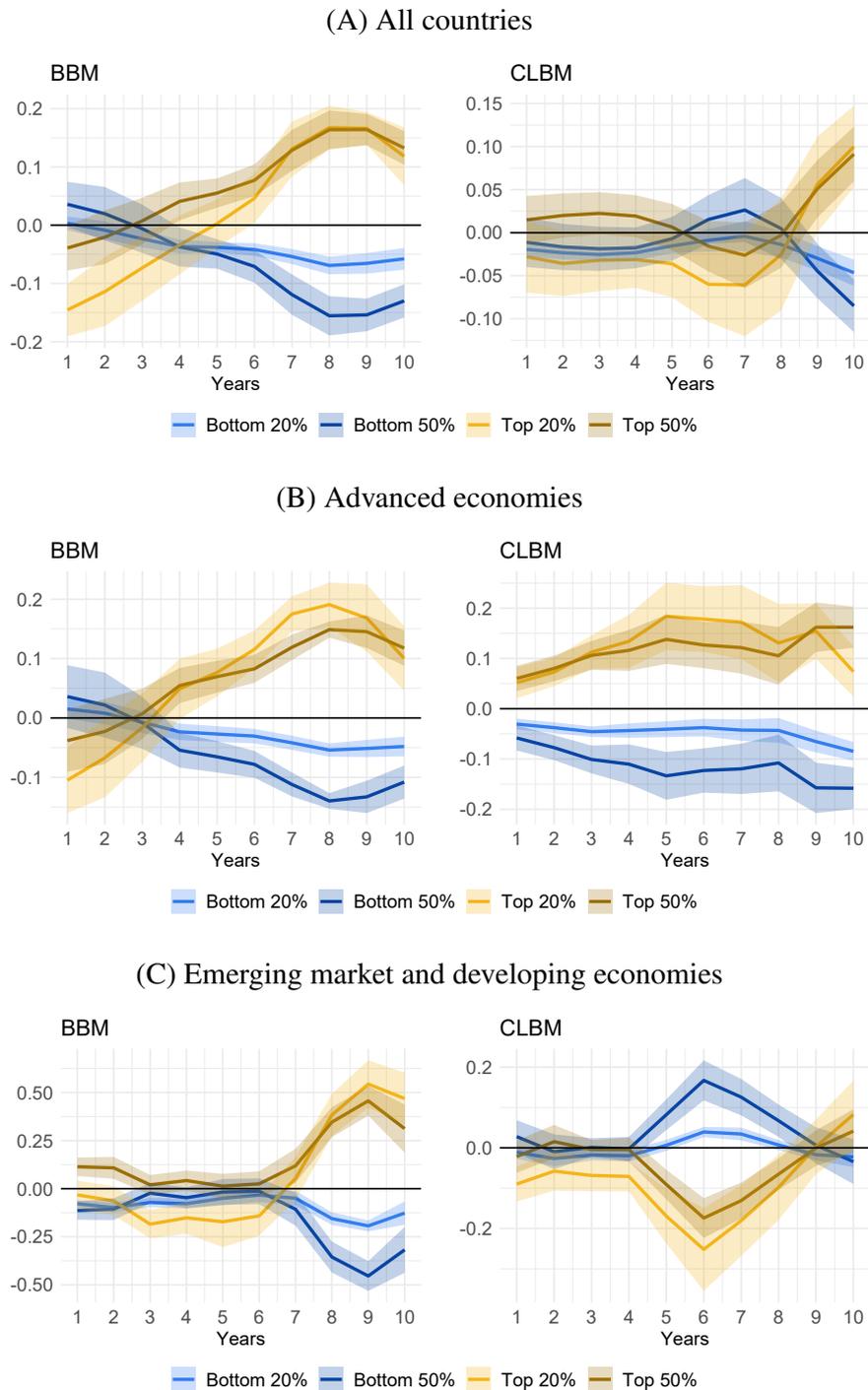
Figure C1: Second-stage Results – Impact on Income Inequality



Note: The chart shows impulse response functions constructed from the regression results of the inverse probability weighted regression-adjusted model. Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the ten years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We estimate all models with a full set of control variables and robust standard errors.

C.4 Alternative Measures of Inequality

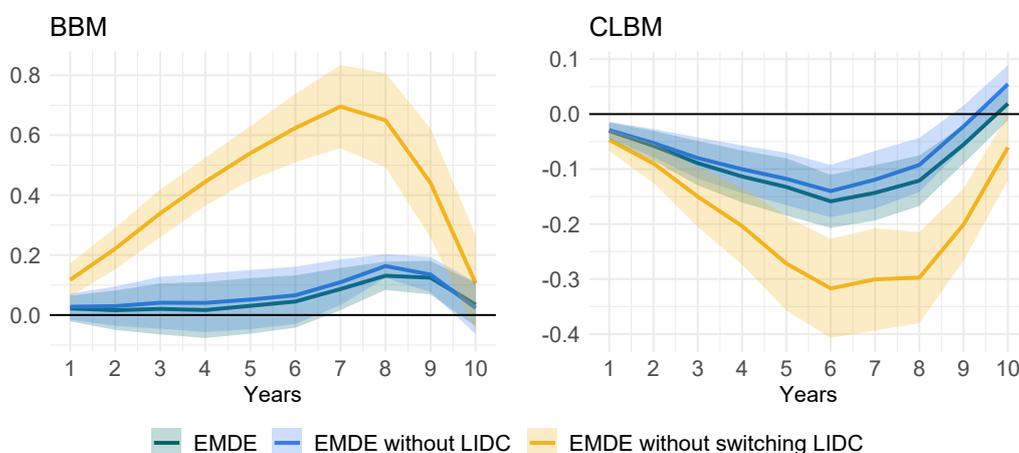
Figure C2: Impact of Macroprudential Policy on Income Shares



Note: The chart shows impulse response functions constructed from the regression results of a local projection model similar to that in equation (1). Instead of the de-trended Gini index, we use the top and bottom income shares as dependent variables. Solid lines display the coefficients of the (non-cumulative) responses of income shares over the ten years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We estimate all models with a full set of control variables and robust standard errors.

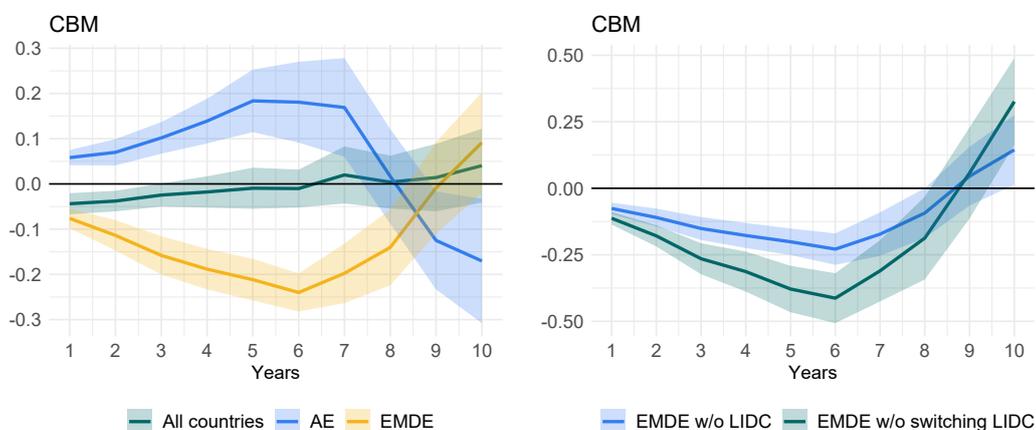
C.5 Excluding Low-income Countries and Liquidity-based Measures

Figure C3: Excluding Low-income Countries



Note: The chart shows impulse response functions constructed from the regression results of the local projection model in equation (1). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the ten years following a unit change in the macroprudential policy index. We differentiate between borrower-based measures (BBM) and capital- and liquidity-based measures (CLBM). Shaded areas refer to one-standard deviation confidence bounds. We estimate all models with a full set of control variables and robust standard errors.

Figure C4: Excluding Liquidity-based Measures



Note: The chart shows impulse response functions constructed from the regression results of the local projection model in equation (1). Solid lines display the coefficients of the (non-cumulative) responses of the de-trended Gini index over the ten years following a unit change in the index of capital-based measures (CBM). Shaded areas refer to one-standard deviation confidence bounds. We estimate all models with a full set of control variables and robust standard errors.

Table C5: Number of Macroprudential Policy Actions over 1990–2019 (2)

	BBM		CLBM		CBM	
	No. of events	No. of countries	No. of events	No. of countries	No. of events	No. of countries
All countries	285	61	1,296	105	557	89
AE	151	29	539	35	252	35
EMDE	134	32	757	70	305	54
EMDE without LIDC	124	29	683	52	282	45
EMDE without switching LIDC	84	23	494	40	213	34

Note: The table shows the total number of macroprudential policy actions in our sample. We differentiate between borrower-based measures (BBM), capital- and liquidity-based measures (CLBM), and capital-based measures (CBM). The total number of observations in our sample is 2,372 (105 countries over 30 years). The number of events is calculated as the sum of the absolute values of the iMaPP indexes, which can take both positive (macroprudential policy easing) and negative (macroprudential policy tightening) values. For example, a value of 3 means that the policy was tightened three times that year.

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